# Never before have deaths on our nation's roadways increased so rapidly





# 19™ ANNUAL ROADMAP OF STATE HIGHWAY SAFETY LAWS

Skyrocketing Fatalities, A Historic Increase – The Carnage on Our Nation's Roads is Out of Control.

Lawmakers Must Take the Wheel and Accelerate Policies to Drive Down the Physical, Emotional and Economic Cost of Crashes.

Over the past two years, our roadways have been more perilous and more fatal. Reports of increased risky driving behavior such as speeding, impairment, and lack of seat belt use, which we featured in the *Roadmap of State Highway Safety Laws* last year, have been confirmed by data from the U.S. Department of Transportation (DOT). During the first six months of 2021, motor vehicle crash deaths jumped nearly 20 percent – the largest increase of this type ever recorded in the history of the Fatality Analysis Reporting System (FARS).



To assess the public's awareness and level of concern about these changing conditions, we commissioned a national survey to be released alongside our 2022 *Roadmap Report*. Interestingly, it found that nearly three quarters of respondents are not aware of this sharp increase. Nonetheless, large majorities are deeply concerned with dangerous driving behaviors or situations. The poll revealed near unanimity expressing fear about distracted driving, drunk or drug impaired driving, running red lights or stop signs, lack of use of seat belts or child safety seats, speeding, inexperienced new young drivers, among others. This is a clarion call for action and elected officials must pay heed. (See p. 7 for more detailed poll results.)

In this report, we put forth 16 optimal laws that every state should have as part of a comprehensive safety program. Broken into sections of occupant protection, child passenger safety, novice teen and young adult drivers, impaired driving, and distracted driving, the report is a readily accessible guidebook for needed legislative action. With no state achieving a "perfect score" of enactment of all 16 and with overwhelming public sentiment that not enough is being done to reduce dangerous driving behavior, every state legislator should be motivated and energized to make positive, lifesaving changes this year.

On the federal level, there's also much work to be done. With the enactment of the Infrastructure Investment and Jobs Act (IIJA, Pub. L. 117-58) in November 2021, our laser focus is on the U.S. DOT to comprehensively implement its provisions to achieve measurable and equitable safety gains. The directives in the new law must serve as a "floor" and not a "ceiling" for DOT's outcomes. A top priority among these is getting the safest braking systems, automatic emergency braking (AEB), into all new cars and trucks as standard equipment. Families should not have to pay an upcharge via a luxury package or a higher-end vehicle to be provided the safest brakes. And, consumers should be given assurances from the federal regulatory agency that AEB will perform as needed.

The bottom line is that every day 100 people who are getting into their cars to run errands, drive carpools, commute to school or work, go to medical appointments, take family vacations, among other trips, are not returning home. These are deaths which could have been prevented. We offer the 2022 *Roadmap of State Highway Safety Laws* as a commonsense guide to "control" the chaos on our roads. Working together, we can steer our country onto a steady course of safe drivers, passengers and road users, safe vehicles, and safe roadways.

Catherine Chase, President

# TABLE OF CONTENTS

Glossary of Acronyms	
The Problem: Skyrocketing Fatalities, Persisting Injuries	
The Problem: Mounting Costs	
The Problem: Understood by the Public, in Dire Need of Action	
The Solution: A Comprehensive Strategy to Improve Safety	
Legislative Activity in 2021	
Key Things to Know about this Report	
Definitions of the 16 Lifesaving Laws	13
Occupant Protection	15
Primary Enforcement Seat Belt Laws	
All-Rider Motorcycle Helmet Laws	
Occupant Protection Laws Rating Chart	
Child Passenger Safety	21
Child Passenger Safety Laws	
Child Passenger Safety Laws	
Ciliu Fassenger Salety Laws Rating Chart	24
Teen Driving: Graduated Driver Licensing (GDL) Programs	25
Teen Driving Laws	
Teen Driving Laws Rating Chart	28
Impaired Driving	29
Impaired Driving Laws	30
Ignition Interlock Devices for All Offenders	
Child Endangerment Laws	
Open Container Laws	
Impaired Driving Laws Rating Chart	33
Distracted Driving	34
Distracted Driving Laws	
Distracted Driving Laws Rating Chart	
Overall State Ratings Based on Number of Laws	37
Overall State Ratings Chart	
States at a Glance (See Individual State Index on Page 3)	41
Source Information	53
Acknowledgements	58
About Advocates for Highway and Auto Safety	58

# STATES AT A GLANCE

Introduction	41
Alabama	42
Alaska	42
Arizona	42
Arkansas	42
California	43
Colorado	
Connecticut	
Delaware	
District of Columbia (DC)	
Florida	
Georgia	
Hawaii	
ldaho	
Illinois	
Indiana	
lowa	
Kansas	
Kentucky	
Louisiana	
Maine	
Maryland	
Massachusetts	
Michigan	
Minnesota	
Mississippi	
Missouri	
Montana	
Nebraska	
Nevada	
New Hampshire	
New Jersey	
New Mexico	
North Carolina	
North Dakota	
Ohio	
Oklahoma	
Oregon	
Pennsylvania	50
Rhode Island	
South Carolina	
South Dakota	
Tennessee	
Texas	
Utah	
Vermont	
Virginia	
Washington	
West Virginia	
Wisconsin	
Wyoming	52

## GLOSSARY OF ACRONYMS

ADAS - Advanced Driver Assistance Systems

Advocates - Advocates for Highway and Auto Safety

AAA - American Automobile Association

AAP - American Academy of Pediatrics

**AEB** - Automatic Emergency Braking

AE - Automated Enforcement

AV - Autonomous Vehicle

**BAC** - Blood Alcohol Concentration

CDC - Centers for Disease Control and Prevention

**CPS** - Child Passenger Safety

DC - District of Columbia

**DUI** - Driving Under the Influence

DWI - Driving While Intoxicated

FARS - Fatality Analysis Reporting System

FHWA - Federal Highway Administration

GAO - Government Accountability Office

**GHSA** - Governors Highway Safety Association

**GDL** - Graduated Driver Licensing

IID - Ignition Interlock Device

IIJA - Infrastructure Investment and Jobs Act (P. Law 117-58)

IIHS - Insurance Institute for Highway Safety

LATCH - Lower Anchors and Tethers for Children

MADD - Mothers Against Drunk Driving

NHTSA - National Highway Traffic Safety Administration

NTSB - National Transportation Safety Board

**NETS - Network of Employers for Traffic Safety** 

NCAP - U.S. New Car Assessment Program

SSA - Safe System Approach

SADD - Students Against Destructive Decisions

TNC - Transportation Network Company

U.S. DOT - United States Department of Transportation

VRU - Vulnerable Road User

# THE PROBLEM — SKYROCKETING FATALITIES, PERSISTING INJURIES

All road users should be able to depend on the safety, reliability and accessibility of our nation's roads and highways. Tragically, approximately 100 people are killed and over 7,500 more are injured on our nation's roadways every day, imposing an enormous physical, emotional and economic cost.

Alarmingly, the number of motor vehicle crash fatalities is moving in the wrong direction. In 2020, despite a decrease in vehicle miles traveled, preliminary data from the U.S. DOT show that fatalities reached their highest projected level since 2007 — amounting to 38,680 people killed, an increase of more than seven percent over the previous year. Early estimates from the first half of 2021 show this trajectory continuing with a nearly 20 percent spike in crash deaths — the highest six-month increase ever recorded in the history of FARS. This is a major public health epidemic, and lawmakers can and must do more to ensure safe roads for everyone.

#### Annually, on average:

- Almost half of passenger vehicle occupants killed are unrestrained (where restraint use is known).
- Over 5,000 motorcyclists are killed.
- More than 1,000 children age 14 and younger are killed in motor vehicle crashes, including over 270 children age four through seven and approximately 200 children age two and younger.
- Crashes involving young drivers (age 15 20) result in more than 4,500 fatalities including nearly 1,800 young drivers themselves, almost 1,000 passengers of young drivers, and approximately 1,900 others including occupants of other vehicles, pedestrians and bicyclists.
- There are more than 10,000 fatalities in crashes involving a drunk driver.
- In crashes involving a distracted driver, more than 3,000 people are killed.

While federal action and safety upgrades are necessary to solve the problem, state laws have a direct impact on promoting safer behavior by drivers and occupants as well as on improving traffic safety infrastructure. Unfortunately, as demonstrated by this report, numerous state highway safety laws are lacking or missing across the nation.

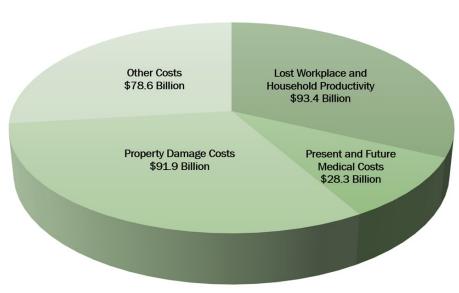
"Motorists and road users are being killed needlessly while proven solutions are deferred, delayed or dormant. We call upon U.S. DOT Secretary Pete Buttigieg and his team to expeditiously issue new safety requirements to protect all road users. We also urge state legislatures to prioritize closing gaps in critical traffic safety laws, as identified by Advocates' Roadmap of State Highway Safety Laws." Advocates' President Cathy Chase, Statement on Dramatic Rise in Crash Deaths During the First Half of 2021 (10/28/21)

An additional 390 laws need to be adopted across all states and DC to fully meet Advocates' recommendations in this report.

# THE PROBLEM — MOUNTING COSTS

Motor vehicle crashes inflict a significant financial burden on society.

### Annual Economic Cost of Motor Vehicle Crashes: \$292 Billion





Each person living in the U.S. essentially pays an \$877 annual "crash tax."

STATE	(Millions \$)	STATE	(Millions \$)
AL	\$5,400	MT	\$1,084
AK	\$715	NE	\$1,563
AZ	\$5,050	NV	\$2,388
AR	\$2,880	NH	\$1,659
CA	\$24,141	NJ	\$15,468
CO	\$5,038	NM	\$2,136
СТ	\$5,891	NY	\$18,405
DE	\$826	NC	\$9,548
DC	\$1,037	ND	\$852
FL	\$12,977	OH	\$12,223
GA	\$13,022	OK	\$3,513
HI	\$697	OR	\$2,134
ID	\$1,070	PA	\$7,063
IL	\$13,140	RI	\$1,930
IN	\$7,696	SC	\$4,883
IA	\$2,641	SD	\$869
KS	\$2,952	TN	\$6,841
KY	\$5,267	TX	\$20,575
LA	\$6.870	UT	\$2,082
ME	\$1,573	VT	\$649
MD	\$5,403	VA	\$6,034
MA	\$7,044	WA	\$5,395
MI	\$11,588	WV	\$1,789
MN	\$3,690	WI	\$5,488
MS	\$3,281	WY	\$951
МО	\$6,712	Total	\$292,123

Source for cost figures on this page (unless otherwise noted): The Economic and Societal Impact of Motor Vehicle Crashes, 2010, NHTSA (2015), adjusted for inflation.

When loss of life, pain and decreased quality of life are added to economic costs, this cost is nearly one trillion dollars.

According to the Network of Employers for Traffic Safety (NETS), motor vehicle crashes cost employers \$72.2 billion in direct crash-related expenses in 2019.



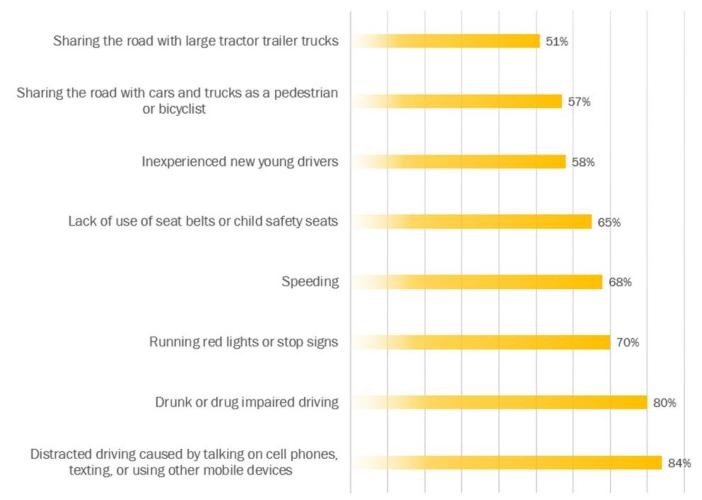
# THE PROBLEM — UNDERSTOOD BY THE PUBLIC, IN DIRE NEED OF ACTION

An opinion poll, commissioned by Advocates and conducted by ENGINE Insights in December 2021, gauged public concern about a number of highway safety issues. Below is a summary of key findings, and the full report can be found at SafeRoads.org.

Nearly 75% of respondents were not aware of the substantial increase in crash deaths experienced in the first six months of 2021.

Two-thirds of respondents said that not enough is being done to reduce dangerous driving behavior on our roadways.

A majority of respondents indicate they are "very" or "extremely" concerned with a wide range of driving behaviors and situations.



## THE SOLUTION — A COMPREHENSIVE STRATEGY TO IMPROVE SAFETY

While the Roadmap of State Highway Safety Laws focuses on state laws as countermeasures, federal legislative and regulatory actions complement that approach. This multifaceted strategy is key to meaningfully reduce crashes, deaths, injuries and costs. On November 15, 2021, President Joe Biden signed the Infrastructure Investment and Jobs Act which reauthorized surface transportation programs and made substantial investments in our nation's infrastructure. The bill includes many safety improvements; however, it should be seen as a "floor," not a "ceiling" for needed changes.

From Advocates' President on Signing of the Infrastructure Investment and Jobs Act (11/15/21): "With the Infrastructure Investment and Jobs Act signed into law, the U.S. Department of Transportation, led by Secretary Pete Buttigieg, must build upon this momentum. Every day 100 people are being killed in crashes, and this number is on a terrifying incline. By quickly implementing the safety provisions in this landmark legislation, the Biden Administration can be on a revolutionary forefront to require game-changing technology like automatic emergency braking, impaired driving prevention technology, and 'hot cars' detection and alert systems for children in new vehicles. Failure to do so is not a viable option while motorists, pedestrians, bicyclists and other vulnerable road users are at risk with every trip outside their doors."

Below are some of the issues that comprise Advocates' comprehensive strategy, with information about relevant IIJA provisions included as appropriate.

#### **Advanced Driver Assistance Systems**



The lifesaving benefits of Advanced Driver Assistance Systems (ADAS), also known as collision avoidance technologies, are indisputable. Requiring ADAS as standard, not optional, equipment in all new cars and trucks with minimum performance requirements will effectively address many types of crashes — impaired, distracted, drowsy, speeding, and those involving pedestrians, bicyclists and other vulnerable road users (VRUs). Research has demonstrated the effectiveness of ADAS technology and the National Transportation Safety Board (NTSB) has included adoption of collision avoidance technology on the Most Wanted List of Transportation Safety Improvements. The IIJA included a directive for certain ADAS technologies on new passenger cars as well as automatic emergency braking (AEB) on new large trucks. However, the law does not include necessary deadlines, fails to ensure the technology will detect and respond to VRUs, and omits Class 3—6 trucks from the AEB requirement.

#### Automated Enforcement



Automated enforcement (AE) is a verified deterrent against two major crash contributors — speeding and red light running. The National Highway Traffic Safety Administration (NHTSA), NTSB and the Centers for Disease Control and Prevention (CDC) have all identified AE as an effective means to deter dangerous behavior on our roadways. Speeding is one of the most challenging issues contributing to traffic crashes, and fatalities in speeding-related crashes were up 11% based on 2020 estimates. The Federal Highway Administration (FHWA) reports that road users are more likely to be injured in a red light running related event than any other crash. Advocates, along with AAA, Governors Highway Safety Association, IIHS, and National Safety Council, published the "Automated Enforcement Program Checklist" to provide practical instructions for planning, implementing and evaluating AE programs. The IIJA allows federal funding to be used for AE systems in work and school zones.

## THE SOLUTION — A COMPREHENSIVE STRATEGY TO IMPROVE SAFETY

#### Autonomous Vehicles (AVs)



While Advocates is hopeful that AVs, once subject to minimum performance requirements and robust oversight, may have the potential to meaningfully reduce crashes, deaths and injuries, currently they are being developed and deployed without ensuring sufficient protection to those in AVs and other road users. Public opinion polls have shown a high skepticism and fear about self-driving technology, and for good reason. Multiple crashes have occurred in the U.S. involving cars equipped with autonomous technology that are subject to investigation by the NTSB and NHTSA. Advocates has proposed federal actions, regulations and safeguards to protect the public. Released in November 2020 and supported by approximately 60 groups, the "AV Tenets" provide a "GPS" to "Guarantee Public Safety" of AVs. The state laws recommended in this report are essential as AVs are rolled out. For example, occupants of AVs must be properly restrained in the event of a crash, especially as there will be a mixed fleet of vehicles for the foreseeable future. For AVs that require the human to take over the driving task, countermeasures must be in place to prevent impaired and distracted driving.

#### **Impaired Driving**



Drunk driving continues to be a leading cause of motor vehicle crashes and the NTSB has consistently listed ending impaired driving on its Most Wanted List of Transportation Safety Improvements. In addition to the laws rated in this report, technology holds tremendous potential to curb this public health problem. Advanced impaired driving prevention technology can stop people from driving when they are impaired. IIHS has estimated technological solutions can save more than 9,000 lives a year if widely deployed. The IIJA requires a rulemaking on advanced impaired driving prevention technology. However, it opens the door to a potential delay and ties the system to .08% blood alcohol concentration (BAC) as opposed to state limits, which may be lower. Additionally, states legalizing marijuana for recreational use has given rise to concerns about the incidence and impact of drug-impaired driving. Public health, safety and law enforcement agencies face a myriad of challenges in their efforts to detect and deter drug-impaired driving.

### **Large Truck Safety**



Truck crashes continue to occur at an alarmingly high rate. In 2020, crashes involving large trucks killed nearly 5,000 people, a staggering 45% increase since a low in 2009. Further, 159,000 people were injured in large truck crashes in 2019 and injuries of large truck occupants increased by 18%. Several safety improvements on large trucks would curb this needless carnage. Namely, available safety technologies such as AEB and speed limiting devices, already required in the European Union, could be preventing crashes and saving lives if required as standard equipment. Further, numerous other lifesaving truck safety advances have been delayed for years. The IIJA requires an update of the rear underride guard standard, but fails to include a requirement for side and front guards. Moreover, the IIJA included dangerous truck safety rollbacks including a pilot program for "teen truckers" to operate in interstate commerce, hours of service exceptions for certain haulers, and truck size and weight increases for certain states.

## THE SOLUTION — A COMPREHENSIVE STRATEGY TO IMPROVE SAFETY

### Pedestrian and Bicyclist Safety



Deaths and injuries of pedestrians and bicyclists remain among the highest levels in approximately three decades. Collisions involving VRUs must not be a death sentence. The NTSB has recommended commonsense advances to better protect VRUs based on crash investigation findings and special investigative reports. Several strategies are needed. Vehicles should be subject to safety standards for the hood and bumper areas to reduce the severity of impacts with pedestrians and bicyclists. While the IIJA included this directive, it lacked a date certain for rulemaking and compliance. Moreover, the minimum performance standards for passenger vehicle ADAS must ensure the technology can detect and respond to VRUs. The U.S. New Car Assessment Program (NCAP), directed to be updated by the IIJA, must be comprehensively modernized to include the safety of VRUs. Further, adoption of a Safe System Approach (SSA) which includes improvements to road safety infrastructure, such as separated and protected bike lanes, and identified on the NTSB Most Wanted List of Transportation Safety Improvements, offers pedestrians and bicyclists better protection to reduce the occurrence and severity of crashes.

#### Rear Seat Safety



The majority of passengers in the rear seat are traditionally children, teens and older adults. However, the rise of transportation network companies (TNCs) and ride-hail/rideshare vehicles has increased the number of rear seat passengers in geographical areas in which they are prevalent. In 2012, Congress passed a law directing the U.S. DOT to issue a final rule by October 2015 requiring rear seat belt reminders in all new motor vehicles. To date, the U.S. DOT has not issued any standard despite being egregiously past the congressional deadline. Additionally, infants and young children left in or independently accessing vehicles tragically resulting in death or severe injuries due to hyperthermia is a serious but solvable safety problem. Detection and alert systems are available and affordable that can indicate when a child is unattended in a vehicle and initiate an alert. The IIJA requires NHTSA to issue a minimum performance standard requiring a reminder system in all new cars. It is critical that the final rule requires the system to detect the presence of an occupant in a vehicle.

# Safe System Approach



A Safe System Approach acknowledges that people make mistakes and their ability to tolerate injury is limited. It focuses on key components to prevent crashes and mitigate harm when they do occur. Since Advocates' founding more than three decades ago, our mission and actions to improve safety have reflected a Safe System Approach by prioritizing safe drivers and road users, safe vehicles, and safe roadway environments. The IIJA includes several provisions to enhance public roadway safety such as an incentive grant for SSA. The Roadmap of State Highway Safety Laws, coupled with Advocates' state, federal and regulatory efforts, focuses on taking proven solutions and meaningful action to address traffic safety in a comprehensive manner.

#### LEGISLATIVE ACTIVITY IN 2021

In 2021, two laws were passed that meet the criteria for the basic safety laws included in this report.

While other legislative activity occurred throughout the states, for purposes of this report only laws that meet the optimal law criteria, as defined on pages 13 and 14, are listed. *Note: Laws that do not meet the optimal law criteria, including laws subject only to secondary enforcement, are not included in the legislative activity summary.* 



**Nevada:** Enacted rear facing through age 2 child passenger safety law.

Note: Nevada also upgraded their booster seat requirement to add 57 inches before transitioning to a seat belt, but it does not qualify for credit based on Advocates' optimal law definitions.

Upgraded from Red to Yellow.



**Wisconsin:** Extended supervised driving requirement (from 30 to 50 hours) to upgrade Graduated Driver Licensing (GDL).

No change in overall rating.

# While a number of highway safety laws have been enacted during the last few years, many are still missing.

#### Based on Advocates' safety recommendations, states need to adopt 390 laws:

- 16 states need an optimal primary enforcement seat belt law for front seat passengers;
- 30 states need an optimal primary enforcement seat belt law for rear seat passengers;
- 32 states need an optimal all-rider motorcycle helmet law;
- 34 states need a rear facing through age 2 child passenger safety law;
- 36 states and DC need an optimal booster seat law;
- 189 GDL laws need to be adopted to ensure the safety of novice drivers, no state meets all the criteria recommended in this report;
- 29 critical impaired driving laws are needed in 27 states;
- 4 states need an optimal all-driver text messaging restriction; and,
- 19 states need a GDL cell phone restriction.

## KEY THINGS TO KNOW ABOUT THIS REPORT

The Report is Divided into Five Issue Sections:





#### **Occupant Protection:**

Primary Enforcement Seat Belt Law Front Seat Occupants Rear Seat Occupants All-Rider Motorcycle Helmet Law



#### Child Passenger Safety:

Rear Facing through Age 2 Law Booster Seat Law



#### Teen Driving (GDL):

Minimum Age 16 for Learner's Permit 6-Month Holding Period Provision 50 Hours of Supervised Driving Provision Nighttime Driving Restriction Provision Passenger Restriction Provision Age 18 for Unrestricted License



#### Impaired Driving:

Ignition Interlock Devices (IIDs) for All Offenders Child Endangerment Law Open Container Law



#### **Distracted Driving:**

All-Driver Text Messaging Restriction GDL Cell Phone Restriction

It is imperative that the 16 state laws listed in the five sections be advanced in every state and DC to save lives, prevent injuries, and reduce health care and other costs. These 16 laws do not comprise the entire list of effective public policy interventions states should take to reduce motor vehicle deaths and injuries. Rather, they are minimum critical traffic safety laws. Background information about each law is provided in the respective sections throughout the report. The statistical data on fatalities are based on NHTSA's 2019 FARS data, except as otherwise indicated. At the time of publication, 2020 FARS data was not available. Additionally, in 2016, NHTSA changed the crash and injury estimates to be based on the modernized data collection system. Due to that change, injury and crash estimates from 2016 and newer data cannot be directly compared with the older data. Further, source information for all other data and statistics are not necessarily included in the narrative itself, but can be found on pages 53–57.

States are rated only on whether they have adopted a specific law, not on other aspects or measures of an effective highway safety program. A definition of each law as used by Advocates for purposes of this report can be found on pages 13-14. Each issue section has a state law chart, in alphabetical order, with each state's rating. The section ratings result in an overall rating, and overall state ratings on pages 37-52 fall into three groupings:



Good—State is significantly advanced toward adopting all of Advocates' recommended optimal laws.



Caution—State needs improvement because of gaps in Advocates' recommended optimal laws.



Danger—State falls dangerously behind in adoption of Advocates' recommended optimal laws.

**Note:** No state can receive the highest rating (Green) without having primary enforcement seat belt laws for both the front and rear seats. Additionally, no state that has repealed its all-rider motorcycle helmet law within the previous ten years can receive a green rating in this report.

## DEFINITIONS OF THE 16 LIFESAVING LAWS

Based on government and private research, crash data and state experience, Advocates has determined the traffic safety laws listed below are critical to reducing motor vehicle deaths and injuries. For the purposes of this report, states are only given credit if the state law meets the optimal safety provisions as defined below.

No credit is given for laws that fail to fully meet the criteria in this report. Also, no credit is given for laws that are subject to secondary enforcement or for GDL laws that allow driver education programs to replace compliance with provisions.

#### **Occupant Protection**

**Primary Enforcement Front Seat Belt Law** - Allows law enforcement officers to stop and issue a ticket for a violation of the seat belt law for front seat occupants. No other violation need occur first. A state that does not have this law, in addition to a primary enforcement rear seat belt law, cannot receive a green overall rating.

**Primary Enforcement Rear Seat Belt Law** - Requires that all occupants in the rear seat of a vehicle wear seat belts and allows law enforcement officers to stop and issue a ticket for a violation of the seat belt law. No other violation need occur first. A state that does not have this law, in addition to a primary enforcement front seat belt law, cannot receive a green overall rating.

**All-Rider Motorcycle Helmet Law** - Requires all motorcycle riders, regardless of age, to use a helmet that meets U.S. DOT standards or face a violation. A state that has repealed an existing all-rider motorcycle helmet law in the previous 10 years cannot achieve a green overall rating.

#### Child Passenger Safety (CPS)

Rear Facing Through Age 2 Law - Requires infants and toddlers to remain in a rear facing child restraint system in the rear seat from birth through age two or longer. After the child reaches the maximum weight and height limit for the rear facing safety seat, the child may be placed forward facing in a harness-equipped child restraint system. The child restraint system should be certified by the manufacturer to meet U.S. DOT safety standards.

**Booster Seat Law** - Requires that children who have outgrown the height and weight limit of a forward facing safety seat be placed in a booster seat that should be used until the child can properly use the vehicle's seat belt when the child reaches 57 inches in height and age eight. The booster seat should be certified by the manufacturer to meet U.S. DOT safety standards.

#### **Teen Driving**

GDL programs allow teen drivers to learn to drive under lower risk conditions, and consist of a learner's stage, then an intermediate stage, before being granted an unrestricted license. The learner's stage requires teen drivers to complete a minimum amount of time of adult-supervised driving in order to move to the next phase and drive unsupervised. The intermediate stage restricts teens from driving in high-risk situations for a specified period of time before receiving an unrestricted license. Advocates recommends that the three-phase GDL program be no less than one year in duration, though this is not considered in the ratings. Advocates rates state GDL laws on six key safety components identified in research and data analysis:

**Learner's Stage: Minimum Age 16 for Learner's Permit** - A beginning teen driver is prohibited from obtaining a learner's permit until the age of 16. States have not been given credit if the law allows for a beginning driver to obtain a learner's permit before the age of 16.

**Learner's Stage: 6-Month Holding Period Provision** - A beginning teen driver must be supervised by an adult licensed driver at all times during the learner's stage. If the learner remains citation-free for 6 months, he or she may progress to the intermediate stage. States have not been given credit if the length of the holding period is less than 6 months, or if there is a reduction in the length of the holding period for drivers who take a driver education course.

#### Teen Driving (cont'd)

**Learner's Stage:** 50 Hours of Supervised Driving Provision - A beginning teen driver must receive at least 50 hours of behind-the-wheel training, 10 of which must be at night, with an adult licensed driver during the learner's stage. States have not been given credit if the number of required supervised driving hours is less than 50, does not require 10 hours of night driving, or if there is a reduction in the required number of hours of supervised driving (to less than 50 hours) for drivers who take a driver education course.

Intermediate Stage: Nighttime Driving Restriction Provision - Unsupervised driving should be prohibited from at least 10 p.m. to 5 a.m. States have not been given credit if the nighttime driving restriction does not span the entire 10 p.m. to 5 a.m. minimum time range for all days of the week.

Intermediate Stage: Passenger Restriction Provision - This provision limits the number of passengers who may legally ride with a teen driver without adult supervision. The optimal limit is no more than one non-familial passenger younger than age 21.

Age 18 for Unrestricted License - A teen driver is prohibited from obtaining an unrestricted license until the age of 18, and either the nighttime or the passenger restrictions, or both, must last until age 18 and meet the definition for an optimal law. States have not been given credit if teen drivers can obtain an unrestricted license before age 18.

#### Impaired Driving

**Ignition Interlock Devices (IIDs) for All-Offenders** - This law mandates the installation of IIDs on the vehicles of all convicted drunk driving offenders. Without an optimal IID law, a state is deemed red for the impaired driving rating.

**Child Endangerment Law** - This law either creates a separate offense or enhances an existing penalty for an impaired driving offender who endangers a minor. No credit is given if this law applies only to drivers who are under 21 years of age.

Open Container Law - This law prohibits open containers of alcohol in the passenger area of a motor vehicle. To comply with federal requirements, the law must: prohibit both possession of any open alcoholic beverage container and the consumption of alcohol from an open container; apply to the entire passenger area of any motor vehicle; apply to all vehicle occupants except for passengers of buses, taxi cabs, limousines or persons in the living quarters of motor homes; apply to vehicles on the shoulder of public highways; and, require primary enforcement of the law. State laws are counted in this report only if they are in compliance with the federal law and regulation, based on annual determinations made by U.S. DOT.

#### **Distracted Driving**

**All-Driver Text Messaging Restriction -** This law prohibits all drivers from sending, receiving, or reading a text message from any handheld or electronic data communication device, except in an emergency.

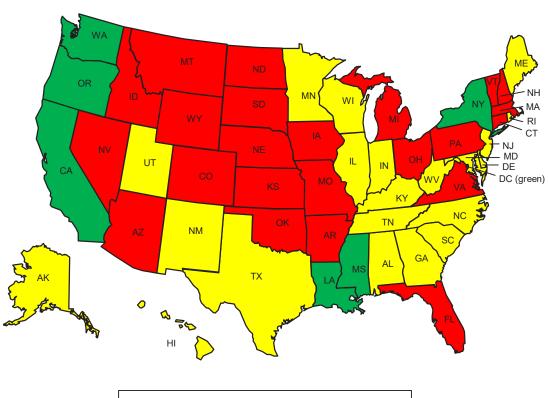
**GDL Cell Phone Restriction -** This restriction prohibits all use of cellular devices (hand-held, hands-free and text messaging) by beginning teen drivers, except in an emergency. States are only given credit if the provision lasts for the entire duration of the GDL program (both learner's and intermediate stages).

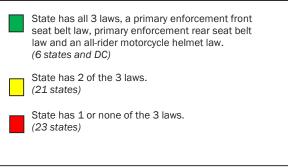




# **OCCUPANT PROTECTION**

Primary Enforcement Front Seat Belt Law Primary Enforcement Rear Seat Belt Law All-Rider Motorcycle Helmet Law





Note: No credit is given for laws that are subject to secondary enforcement. Please refer to page 13 for law definitions. See "States at a Glance", beginning on page 41 to determine which laws states lack.

# PRIMARY ENFORCEMENT SEAT BELT LAWS

Seat belt use, reinforced by effective laws, is a proven lifesaver.

Alarming estimates from 2020 indicate people are not bucking up. That year, unrestrained passenger vehicle occupant fatalities spiked 15% and occupant ejection deaths were up 20%.

Preliminary information from 2021 shows a continuation of this deadly trend.



#### 22,215 occupants of passenger vehicles were killed in motor vehicle crashes in 2019.

- Of the passenger vehicle occupant fatalities for which restraint use was known, nearly half (47%) were not wearing seat belts.
- In fatal crashes, 81% of passenger vehicle occupants who were fully ejected from the vehicle were killed. Further, less than 1% of the occupants reported to have been using restraints were fully ejected, compared with 26% of the unrestrained occupants.

#### Primary enforcement laws are much more effective in getting people to buckle up.

- Seat belt use is higher in states with primary enforcement laws compared to those with secondary enforcement laws or with no seat belt use law.
- Some states have experienced a 10-15% increase in seat belt use rates when primary laws were enacted.

#### Seat belts save lives and economic costs.

- Lap-shoulder belts, when used, reduce the risk of fatal injury to front seat car occupants by 45% and the risk of moderate-to-critical injuries by 50%. For light truck occupants, seat belts reduce the risk of fatal injury by 60% and moderate-to-critical injury by 65%.
- The use of seat belts in passenger vehicles saves nearly 14,000 lives each year on average. If seat belt use among passengers age five and older involved in fatal crashes was 100%, an additional 2,600 more people could be saved each year.
- If every state with a secondary seat belt law upgraded to primary enforcement, about 1,000 lives could be saved every year.
- Needless deaths and injuries that result from non-use of seat belts cost society approximately \$10 billion annually in medical care, lost productivity and other injury related costs based on 2010 data. When adjusted solely for inflation, this would equate to more than \$12 billion.
- Non-use of restraints cost employers \$7.4 billion in 2018 (expressed in 2019 dollars), \$5.7 billion of which was attributed to off-the-job non-restraint use.
- Average in-patient costs for crash victims who don't use seat belts are 55% higher than for those who do use them.
- From 1975 to 2017, seat belts have saved over 374,000 lives and \$1 trillion in economic costs.
- If every state with a secondary enforcement seat belt law upgraded to primary enforcement, \$4 billion in crash costs could be saved every year based on 2005 data. When adjusted solely for inflation, the costs are nearly \$5.5 billion.

#### All states except New Hampshire have an adult seat belt law.

Only 34 states and DC allow primary enforcement of their front seat belt laws. Among the states that have primary enforcement seat belt laws, only 20 and DC cover occupants in all seating positions (front and rear).

# PRIMARY ENFORCEMENT SEAT BELT LAWS



Letter to the Editor from Cathy Chase, President, Advocates for Highway and Auto Safety: On seat belt laws, math trumps common sense, November 14, 2021

"Considering that seat belt use rates increase by 10% to 15% when primary laws are passed, it's an ideal time for the state to upgrade to a primary enforcement seat belt law and get more people to buckle up so they are better protected in all types of crashes, including those involving distraction, fatigue, impairment and speeding."

#### **Rear Seat Safety**

Rear seat passengers are more than twice as likely to die in a crash if they are unbelted.

- Front seat safety improvements in recent model vehicles have closed the gap that formerly made rear seats safer than the front, while advances in technology have lagged in the rear seat.
- In 2019, the proportion of unrestrained passenger vehicle occupants killed that were seated in the front seat was 41%, compared to 53% of unrestrained passenger vehicle occupants killed that were seated in the rear seat.
- Adults are not buckling up in the rear seat as much as in the front seat, with rear belt use 10-15% percent lower than in the front seat.
- In 2018, more than 800 unbelted rear seat passenger vehicle occupants age 8 and older died in traffic crashes in the U.S., according to a study by GHSA. Over 400 of these passengers would have survived if they had worn their seat belts.
- Unbelted rear seat passengers pose a serious threat to the driver and other vehicle occupants, as well as themselves, as they can be thrust at high rates of speed into the driver resulting in loss of control of the vehicle and into other occupants causing fatalities and serious injuries.

# Personal Choice and Individual Rights

Opponents often assert that highway safety laws violate personal choice and individual rights, overlooking the impact on society. In response, the U.S. District Court of Massachusetts stated in a 1972 decision, affirmed by the U.S. Supreme Court, that "from the moment of injury, society picks the person up off the highway; delivers him to a municipal hospital and municipal doctors; provides him with unemployment compensation if, after recovery, he cannot replace his lost job; and, if the injury causes disability, may assume the responsibility for his and his family's continued subsistence."

#### **Addressing Racial Profiling Concerns**

While numerous studies report that primary enforcement seat belt laws do not result in increased ticketing of people of color, the potential for bias in enforcement is an ongoing concern that is not limited to, nor created by, these laws. A NHTSA study of the relationship between primary enforcement belt laws and ticketing of non-Caucasians found the share of citations for non-Caucasians changed very little after states adopted primary enforcement belt laws. In fact, there were significant gains in seat belt use among all ethnic groups, none of which were proportionately greater in any group. A 2021 NHTSA study found that support for primary enforcement seat belt laws is strong across races including Asian, Black, Hispanic, Multiracial and White. A range from 69% (Multiracial) through 89% (Asian) agreed that "police should be allowed to stop a vehicle if they observe a seat belt violation when no other traffic laws are being broken."

# **ALL-RIDER MOTORCYCLE HELMET LAWS**

All-rider helmet laws increase motorcycle helmet use, decrease deaths and injuries, and save taxpayer dollars.

Motorcycles are the most hazardous form of motor vehicle transportation.

Preliminary estimates from 2020 show 5,458 motorcyclists were killed — <u>a nearly 10%</u> increase over the previous year.



When crashes occur, motorcyclists need adequate head protection to prevent one of the leading causes of crash death and disability in the U.S. - head injuries.

- In 2019, where helmet use was known, 39% of motorcyclists killed were not wearing a helmet.
- The observed use rate of U.S. DOT compliant helmets among motorcyclists was 84% in states with all-rider helmet laws, compared to only 54.4% in other states, in 2020.
- There were over nine times as many unhelmeted fatalities (1,682) in states without a universal helmet law compared to the number of fatalities (180) in states with a universal helmet law in 2019. These states were nearly equivalent with respect to total resident populations.
- Studies have determined that helmets reduce head injuries without increased occurrence of spinal injuries in motorcycle crashes. Data shows that helmets reduce the chance of fatal injury by 37% for motorcycle operators and 41% for passengers.
- Estimates show that helmets save the lives of approximately 1,800 motorcyclists each year and that nearly 750 more lives in all states could be saved if all motorcyclists had worn helmets.
- Eighty percent of Americans favor state laws requiring all motorcyclists to wear helmets.

According to a 2012 Government Accountability Office (GAO) report, "laws requiring all motorcyclists to wear helmets are the only strategy proved to be effective in reducing motorcyclist fatalities."

#### Today, only 18 states and DC require all motorcycle riders to use a helmet.

Twenty-nine states have laws that cover only some riders (i.e., up to age 18 or 21). These age-specific laws are nearly impossible for police officers to enforce and result in much lower rates of helmet use.

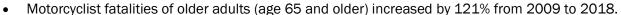
Three states (IL, IA and NH) have no motorcycle helmet use law.

In 2021, there were attempts in six states to repeal existing all-rider helmet laws, retention was achieved in all.

# **ALL-RIDER MOTORCYCLE HELMET LAWS**

Motorcycle helmets reduce the risk of head injury by 69% and reduce the risk of death by 42%.

- In 2010, the economic cost of motorcycle crashes was \$12.9 billion and the total amount of societal harm was \$66 billion. This equates to \$15.5 billion and nearly \$80 billion respectively when adjusted for inflation.
- Helmets save \$2.7 billion in economic costs and prevent \$17 billion in societal harm annually (\$3.26 billion and \$20.5 billion when similarly adjusted for inflation).
- Per vehicle mile traveled, motorcyclist fatalities occurred almost 27 times more frequently than passenger car occupant fatalities in 2018, the latest year for which data is available.
- Motorcyclists represented 14% of the total traffic fatalities, yet accounted for only 3% of all registered vehicles in the U.S. in 2019, the latest year for which data is available.



- The economic benefits of motorcycle helmet use are substantial, more than three and one-half times greater in states with all-rider helmet laws. In states that have an all-rider helmet law, cost savings to society from helmet use was \$725 per registered motorcycle, compared to savings from helmet use of just \$198 per registered motorcycle in states without a mandatory helmet use law, according to the CDC.
- According to the American Academy of Pediatrics (AAP), in states with only youth-specific helmet laws, helmet use
  has decreased and youth mortality has increased. Serious traumatic brain injury among young riders was 38%
  higher in states with only age-specific laws compared to states with all-rider helmet laws.
- A study in the American Journal of Surgery reported that after Michigan repealed its all-rider helmet law in 2012, the percentage of non-helmeted crash scene fatalities quadrupled. Further, after the repeal, trauma patients who were hospitalized with a head injury rose 14%.
- There is no scientific evidence that motorcycle rider training reduces crash risk and is an adequate substitute for an all-rider helmet law. In fact, motorcycle fatalities continued to increase even after a motorcycle education and training grant program included in federal legislation took effect in 2006.



Opinion: Traffic safety in Missouri – A deadly serious problem By: Cathy Chase, August 26, 2021

fatalities at the same point in 2020. This lifesaving law should be reenacted."

"One of the laws tracked in the report is an all-rider motorcycle helmet requirement. Unfortunately, Aug. 28 will mark one year since Missouri repealed its law, and the impact has been as expected. According to media reports from mid-June citing MODOT, motorcycle fatalities were up 40 percent over the previous year, with 18 motorcyclists who were not wearing a helmet killed, compared to only two unhelmeted

# OCCUPANT PROTECTION LAWS RATING CHART

Number of new occupant protection laws since January 2021: None.

	Primary Enforcement Front Seat Belt Law	Primary Enforcement Rear Seat Belt Law	All-Rider Motorcycle Helmet Law	Rating		Primary Enforcement Front Seat Belt Law	Primary Enforcement Rear Seat Belt Law	All-Rider Motorcycle Helmet Law	Rating	
AL	•		•	•	MT				•	
AL AK AZ AR CA CO CT DE DC FL GA HI ID IL IN IA KS KY LA ME	•	•		0	NE			•	•	
AZ				•	NV			•	•	0, 0,
AR	•			•	NH				•	•
CA	•	•	•	•	NJ	•		•	•	
СО				•	NM	•	•		•	
СТ	•			•	NY	•	•	•	•	
DE	•	•		•	NC	•		•	•	1
DC	•	•	•	•	ND				•	
FL	•			•	ОН				•	•
GA	•		•	•	OK	•			•	
HI	•	•		0	OR	•	•	•	•	
ID				•	PA				•	`
IL	•	•		0	RI	•	•		•	
IN	•	•			sc	•	•		0	(
IA	•			•	SD				•	•
KS	•			•	TN	•		•	•	
KY	•	•		•	TX	•	•		•	
LA	•	•	•	•	UT	•	•		•	
ME	•	•		•	VT			•	•	
MD	•		•	•	VA			•	•	•
MA			•	•	WA	•	•	•	•	(1)
MI	•			•	WV	•		•	•	eı
MN	•	•		•	WI	•	•		•	
MS	•	•	•	•	WY				•	
МО				•	Total	34+ DC	20+ DC	18+ DC		

#### **STATUS OF STATE LAWS**

16 states do not have primary enforcement seat belt laws for passengers, regardless of seating position.

No state adopted an all-rider motorcycle helmet law in 2021.
There were attempts to repeal all-rider motorcycle helmet laws in six states (MD, MA, NE, TN, VT, and WV), all of which were unsuccessful.

11 states have none of the three optimal laws. (AZ, CO, ID, MO, MT, NH, ND, OH, PA, SD and WY).

12 states have only one of the three laws. (AR, CT, FL, IA, KS, MA, MI, NE, NV, OK, VT and VA).

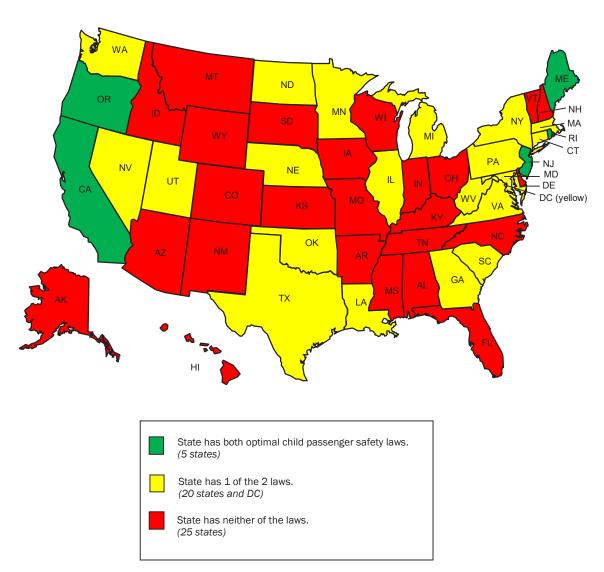
- = Optimal law
- = Good (3 optimal laws)
- = Caution (2 optimal laws)
- = Danger (1 or 0 optimal laws)

(No credit is given for laws that are subject to secondary enforcement)



# CHILD PASSENGER SAFETY

Rear Facing Through Age 2 Law Booster Seat Law



Note: No credit is given for laws that are subject to secondary enforcement. Please refer to page 13 for law definitions. See "States at a Glance", beginning on page 41 to determine which laws the states lack.

# CHILD PASSENGER SAFETY LAWS

Motor vehicle crashes are a leading cause of death for children residing in the U.S.

The best way to protect child passengers is to place them in the rear seat, restrained by a child safety seat, booster seat or safety belt, as appropriate.

On average, three children under age 14 were killed and over 500 more were injured in motor vehicle crashes every day in the U.S. in 2019 for a total of 1,053 fatalities and 183,143 injuries.

When children are properly restrained in a child safety seat, booster seat or safety belt, as appropriate for their age and size, their chance of being killed or seriously injured in a car crash is greatly reduced. When used properly, child safety seats reduce fatal injury by 71% for infants and 54% for toddlers in passenger cars. Approximately 300 lives are saved annually by restraining children four and younger in passenger vehicles.

Advocates recommends a three component child passenger safety law to adequately protect younger children:

#### Rear Facing Through Age 2

Infants and toddlers should remain in a rear facing child restraint system in the rear seat from birth through age two or longer. After the child reaches the maximum weight and height limit for the rear facing safety seat, the child may be placed forward facing in a harness-equipped child restraint system. The child restraint system should be certified by the manufacturer to meet U.S. DOT safety standards.

To date, only 16 states and DC have enacted a rear facing through age 2 law, including Nevada which added the law in 2021.





#### Forward Facing Harness and Tether Seat

After the child reaches the maximum weight and height limit for their rear facing safety seat and is age two or older, the child may be turned forward facing in a harness-equipped child restraint. Children should remain in a harness-equipped restraint, certified by the manufacturer to meet U.S. DOT safety standards, until they meet the height and weight limit of the child restraint. This law is not rated in this report.

#### **Booster Seat**

Children who have outgrown the height and weight limit of a forward-facing safety seat should be placed in a booster seat that should be used until the child can properly use the vehicle's seat belt when the child reaches 57 inches in height and age eight or older. The booster seat should be certified by the manufacturer to meet U.S. DOT safety standards. To date, only 14 states have enacted an optimal booster seat law.



# CHILD PASSENGER SAFETY LAWS

Across all age groups, injury risk is lowest (less than 2%) when children are placed in an age-appropriate restraint in the rear seat.



According to the AAP, children younger than two years old are at an elevated risk of head and spine injuries in motor vehicle crashes because their heads are relatively large and their necks smaller with weak musculature. By supporting the entire torso, neck, head and pelvis, a rear facing car seat distributes crash forces over the entire body rather than focusing them only at belt contact points.

When a child is placed in a rear facing car seat through age two or older, they are provided with optimal support for their head and neck in the event of a crash.



After a child reaches age two, and the maximum height and weight limit for their rear facing safety seat, the child may be turned forward facing in a harness-equipped child restraint. Use of the top tether and LATCH system, when available, is preferred.

Children should remain in a forward facing harness and tether seat until they meet the height and weight limit of the restraint.

Note: This law is not rated in this report.



Booster seats are intended to provide a platform that lifts the child up off the vehicle seat in order to improve the fit of the child in a three-point adult safety belt. The seat should also position the lap belt portion of the adult safety belt across the child's hips or pelvic area. An improper fit of an adult safety belt can cause the lap belt to ride up over the stomach and the shoulder belt to cut across the neck, potentially exposing the child to serious abdominal and neck injury.

Using a booster seat with a seat belt instead of a seat belt alone reduces a child's risk of injury in a crash by 59%, according to Partners for Child Passenger Safety, a project of Children's Hospital of Philadelphia and State Farm Insurance.

According to IIHS, expanded child restraint laws covering children through age seven were associated with:

- 5% reduction in the rate of children with injuries of any severity;
- 17% reduction in the rate of children with fatal and incapacitating injuries;
- Children being three times as likely to be in appropriate restraints; and
- 6% increase in the number of booster-seat aged children seated in the rear of the vehicle where children are better protected.

84% of Americans support all states having booster seat laws protecting children age four through seven.

# CHILD PASSENGER SAFETY LAWS RATING CHART

**Number of new child passenger safety laws since January 2021**: One Rear-Facing Through Age 2 Law (NV). Note: Each year we undertake a comprehensive review of state laws to ensure compliance. As a result of this year's review, SC & WA lost credit for an optimal booster seat law.

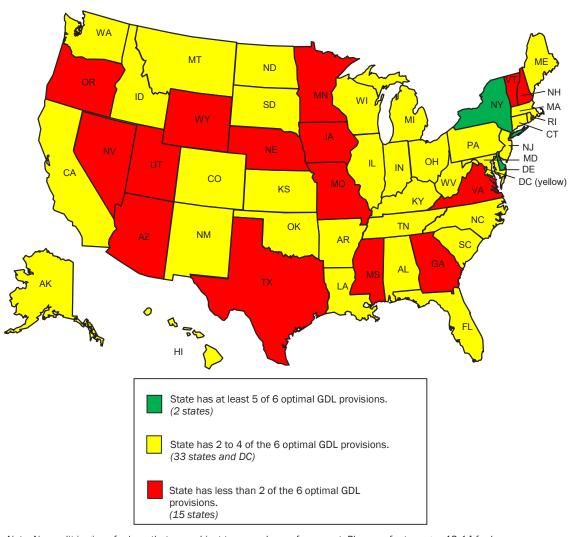
	Rear Facing Through Age 2 Law	Booster Seat Law	Rating		Rear Facing Through Age 2 Law	Booster Seat Law	Rating	
AL			•	MT			•	STATUS OF STATE LAWS
AK			•	NE	•		•	
AZ			•	NV	•		•	16 states and DC have an optimal law
AR			•	NH			•	requiring rear facing through age 2.
CA	•	•	•	NJ	•	•	•	14 states hove an entimal basetor cost law
CO			•	NM			•	14 states have an optimal booster seat law.
СТ	•		•	NY	•		•	
DE			•	NC			•	Optimal law
DC	•		•	ND		•	•	<ul><li>= Good (both laws)</li><li>= Caution (one of the two laws)</li></ul>
FL			•	ОН			•	= Danger (neither law)
GA		•	0	OK	•		•	(No exadit is given for lowe that are subject to eccondary
HI			•	OR	•	•	•	(No credit is given for laws that are subject to secondary enforcement)
ID			•	PA	•		•	
IL	•		•	RI	•	•	•	
IN			•	SC	•		•	
IA			•	SD			•	
KS			•	TN			•	
KY			•	TX		•	•	
LA	•		•	UT		•	•	
ME	•	•	•	VT			•	
MD		•	0	VA	•		•	
MA		•	•	WA	•		•	
MI		•	•	WV		•	•	
MN		•	•	WI			•	
MS			•	WY			•	
МО			•	Total	16 +DC	14		



# **TEEN DRIVING:**

# GRADUATED DRIVER LICENSING (GDL) PROGRAMS

Minimum Age 16 for Learner's Permit 6-Month Holding Period Provision 50 Hours of Supervised Driving Provision Nighttime Driving Restriction Provision Passenger Restriction Provision Age 18 for Unrestricted License



Note: No credit is given for laws that are subject to secondary enforcement. Please refer to pages 13-14 for law definitions. See "States at a Glance", beginning on page 41 to determine which laws states lack.

# **TEEN DRIVING LAWS**

Motor vehicle crashes are a leading killer of teenagers residing in the U.S.

Teen drivers are far more likely than other drivers to be involved in fatal crashes because they lack driving experience and tend to take greater risks.

4,356 people were killed in crashes involving young drivers (age 15 - 20) in 2019:

- 1.603 were young drivers;
- 880 were passengers of young drivers; and,
- 1,873 victims were pedestrians, pedalcyclists, and the occupants of the other vehicles involved in crashes with young drivers.



GDL programs, which introduce teens to the driving experience gradually by phasing in full driving privileges over time and in lower risk settings, have been effective in reducing teen crash deaths. In states that have adopted GDL programs, studies have found overall crash reductions among teen drivers of about 10% to 30%.

- When adjusted for inflation, the economic cost of police-reported crashes involving young drivers is estimated to be \$60 billion.
- The crash rate for teen drivers (16- to 19-years) is three times that of drivers 20 and older, according to IIHS.
- Teenage motor vehicle crash deaths in 2016 occurred most frequently during the periods of 9 p.m. to 12 a.m. (18%), 6 p.m. to 9 p.m. (16%), and 3 p.m. to 6 p.m. and 12 a.m. to 3 a.m. (15% each). States with nighttime driving restrictions show crash reductions of up to 60% during restricted hours.
- Fatal crash rates are 21% lower for 15- to 17-year-old drivers when prohibited from having any teenage passengers in their vehicles, compared to when two or more passengers were permitted. A study by AAA found that when a teen driver has only teen passengers in their vehicle (as opposed to older passengers), the fatality rate for all people involved in a crash increased 51%.
- For 16- and 17-year-old drivers, research shows a 15% reduction in fatal crash rates associated with a limit of no more than one teen passenger for 6-months or longer, when compared to no limit on the number of passengers.
- Delaying the minimum age for obtaining a learner's permit was associated with lower fatal crash rates for 15- to 17-year-olds combined; a 1-year delay (e.g., from age 15 to 16) reduced the fatal crash rate by 13%.
- Research has found that a minimum holding period of at least five months reduces fatal crash rates. Extending the holding period to nine months to a year results in a 21% reduction in fatal crash rates.
- A survey conducted by IIHS shows that parents favor GDL laws that are as strict or even stricter than currently exist in any state. More than half think the minimum licensing age should be 17 or older.
- Almost three-quarters (74%) of teens approve of a single, comprehensive law that incorporates the key elements of GDL programs, according to a survey by the Allstate Foundation.

No state has all of the optimal GDL provisions recommended in this report.

# TEEN DRIVING LAWS



Older Novice Drivers: Studies have shown that GDL programs have contributed to a decline in teen driver crashes. However, older teen novice drivers need but are missing out on the safety benefits of GDL programs. Aging out of GDL is a problem because drivers who begin the licensing process at age 18, 19 or 20 still have a high crash risk due to inexperience and brain development.

Research from Children's Hospital of Philadelphia Center for Injury Research and Prevention and AAA shows that, "about one-third of all drivers are not licensed by age 18, and by age 21, about 20% of all young adults still are not licensed." A study showed that while GDL programs have likely contributed to a significant decline in teen driver crashes over the decade of 2005 to 2014, the improvements are not as strong for 18– to 20-year-olds who have aged out of GDL.

GDL programs that extend beyond the mid-teen years cover a broader population and may experience additional safety benefits.

Administration of Driver Licensing Road Tests: In response to the COVID-19 pandemic, some states have chosen to suspend or waive road test requirements for novice drivers in order to maintain social distancing restrictions. The road test is the final barrier preventing prospective drivers who lack basic operational skills from advancing onto the roads. Eliminating this test without an alternative effective assessment in place greenlights under-prepared drivers and could result in numerous unintended consequences and increased risk for road users including highway patrol officers, truck drivers and road crews for whom our roads are their workplaces. If action must be taken, states should postpone, rather than waive, the requirement for novice drivers to take the road test. This will provide additional practice time for novices while supervised by an adult (the safest time for novice drivers), help to instill lifelong safe driving behaviors and ensure that only those who have attained the necessary skills are advanced to a provisional license.



# TEEN DRIVING LAWS RATING CHART

**Number of new teen driving laws since January 2021:** One 50-Hours of Supervised Driving Provision (WI).

	Minimum Age 16 for Learner's Permit	6-Month Holding Period Provision	50 Hours of Supervised Driving Provision	Nighttime Driving Restriction Provision	Passenger Restriction Provision	Age 18 Unrestricted License	Rating		Minimum Age 16 for Learner's Permit	6-Month Holding Period Provision	50 Hours of Supervised Driving Provision	Nighttime Driving Restriction Provision	Passenger Restriction Provision	Age 18 Unrestricted License	Rating
AL		•			•		•	MT		•	•				•
AK		•			•		•	NE		•					•
AZ		•					•	NV		•					•
AR		•			•	•	•	NH					•		•
CA		•	•				•	NJ	•	•			•	•	•
CO		•	•				•	NM		•	•		•		•
СТ	•				•		•	NY	•	•	•	•	•		•
DE	•	•	•	•	•		•	NC		•	•	•	•		•
DC	•	•			•		•	ND		•		•			•
FL		•	•				•	OH		•	•		•		•
GA		•					•	OK		•	•	•	•		•
HI		•	•				•	OR		•					•
ID		•	•	•			•	PA	•	•	•				•
IL		•	•				•	RI	•	•	•		•		•
IN		•	•		•		•	SC		•		•			•
IA		•					•	SD		•	•	•	•		•
KS		•	•	•			•	TN		•	•		•		•
KY	•	•	•				•	TX		•					•
LA		•	•				•	UT		•					•
ME		•	•		•		•	VT		•					•
MD		•	•				•	VA		•					•
MA	•	•					•	WA		•	•				•
MI		•	•	•	•	-	•	WV		•		•			•
MN		•				-	•	WI		•	•		•		•
MS		•				-	•	WY	8+	47+	•		19+		•
МО		•					•	Total	DC	DC DC	27	11	DC DC	2	

ullet = Optimal law

(No credit is given for laws that are subject to secondary enforcement for any GDL provision or that is exempted based on driver education)

<sup>=</sup> Good (At least 5 optimal provisions)

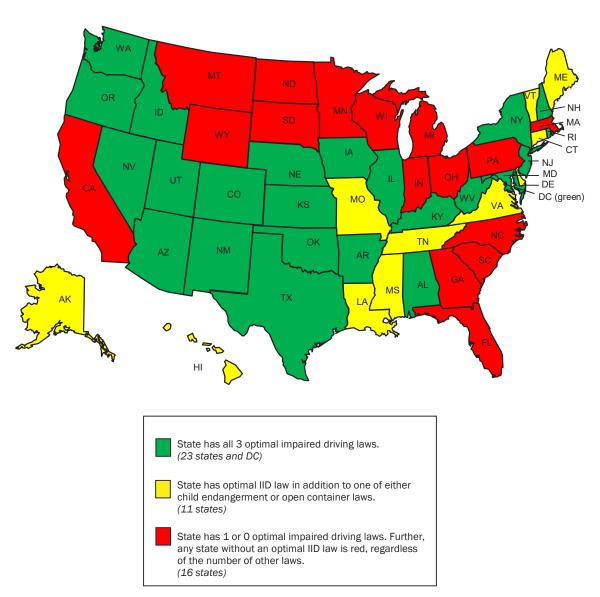
<sup>=</sup> Caution (Between 2 and 4 optimal provisions)

Danger (Less than 2 optimal provisions)



# **IMPAIRED DRIVING**

Ignition Interlock Devices for All Offenders Child Endangerment Law Open Container Law



Note: No credit is given for laws that are subject to secondary enforcement. Please refer to page 14 for law definitions. See "States at a Glance", beginning on page 41, to determine which laws states lack.

# IMPAIRED DRIVING LAWS



Preliminary estimates from 2020 show a <u>9% increase in police-reported alcohol</u> involvement crashes.

Impaired driving remains a serious safety threat, accounting for nearly 30% of all traffic deaths in the U.S.

- Each day in America, nearly 30 people are killed in drunk driving crashes on average.
- Alcohol-involved crashes (where the highest BAC was over .08%) resulted in \$44 billion in economic costs and \$201 billion in comprehensive costs to society.

More still needs to be done to reduce the number of impaired drivers on our roads.

- A common misconception is that most people who are convicted of their first drunk driving offense are social drinkers who made one mistake. However, data has shown that the average first offender will have driven drunk 87 times before getting arrested for the first time.
- According to the CDC, adult drivers drank too much and got behind the wheel approximately 111 million times in 2016, which equates to more than 300,000 incidents of drinking and driving each day.
- Drivers with a BAC of .08% or higher involved in fatal crashes were nearly five times more likely to have a prior conviction for driving while intoxicated (DWI) than were drivers with no alcohol.

Impaired driving laws target a range of behavioral issues associated with alcohol consumption and operation of a motor vehicle. Federal leadership in the area of impaired driving has resulted in the rapid adoption of lifesaving laws in states across the country. As a result of federal laws enacted with strong sanctions, all 50 states and DC have adopted .08% BAC laws, a national minimum drinking age of 21, and zero tolerance BAC laws for youth.

#### .05% BAC Laws

At .05% BAC, a driver exhibits signs of cognitive and physical impairment including reduced coordination and ability to track moving objects, difficulty steering, and diminished response to emergency driving situations. Approximately 100 countries have some type of .05% or lower BAC policy. If all states lowered the BAC limit while driving to .05%, the U.S. could experience an 11% or greater decline in fatal alcoholinvolved crashes, saving 1,790 lives annually. Driving at .05% BAC or higher is dangerous and public health researchers, experts, a coalition of safety advocates and the NTSB agree that state laws lowering BAC will reduce the horrific toll of deaths and injuries caused by drunk driving. While not yet rated in this report, all states should adopt a .05% BAC law to prevent drunk driving and save lives.

#### Marijuana Impaired Driving

States are advancing measures to permit marijuana use, medical, recreational or both. A June 2021 IIHS study found the "combined effect of legalization and retail sales was a statistically significant 5.9% increase in injury crash rates and a nonsignificant 3.8% increase in fatal crash rates." However, similar to prior studies, it only looked at overall fatality rates and did not specifically identify marijuana impaired crashes. While it is definitive that marijuana impairment impacts driving ability, questions regarding the causal link between legalization of marijuana for recreational use and crashes remain. When drug and alcohol use are combined, known as "polyuse," impairment can be amplified. Our priorities to curb impaired driving include requirements for advanced vehicle safety technology; research to identify a causal link between marijuana use, impairment and crashes; improved data collection and analysis; and, the development of verified roadside testing technology and an impairment standard for marijuana (noting that current research does not support a per se level).

# IGNITION INTERLOCK DEVICES FOR ALL OFFENDERS

A breath alcohol ignition interlock device (IID) is a mechanism similar to a breathalyzer which is linked to a vehicle's ignition system. Its purpose is to deter an individual who has a drunk driving conviction from driving the vehicle with a BAC that exceeds a specified level set by the state IID law.

Before the vehicle can be started, the driver must breathe into the device, and if the result is over the specified legal BAC limit, commonly .02% or .04%, the vehicle will not start. In addition, at random times after the engine has been started, the IID will require another breath sample. This prevents cheating where another person breathes into the device to bypass the system in order to enable an intoxicated person to get behind the wheel and drive. If a breath sample is not provided, or the sample exceeds the IID's preset BAC, the device will log the event, warn the driver and then set off an alarm (e.g., lights flashing, horn honking, etc.) until the ignition is turned off.

- Nearly eight in ten Americans support requiring ignition interlocks for all convicted driving under the influence (DUI) offenders, even if it is their first conviction, according to AAA.
- According to Mothers Against Drunk Driving (MADD), nationally, current IID laws have stopped more than three
  million attempts to drive drunk.
- A study from the University of Pennsylvania found that IIDs have reduced alcohol-involved crash deaths by 15%, and notes that the findings likely underestimate the effect of all-offender IID laws. The study also found that states with mandatory IID laws saw a decrease in deaths comparable to the estimated number of lives saved by frontal airbags.
- According to the CDC, when IIDs are installed, they are associated with a reduction in arrest rates for impaired driving of approximately 70%.
- IIDs are shown to reduce recidivism among both first-time and repeat DWI offenders, with reductions in subsequent DWI arrests ranging from 50% to 90% while the interlock is installed on the vehicle.

82% of offenders themselves believe the IID was effective in preventing them from driving after drinking.



Currently, IIDs are mandatory for all offenders, including first time offenders, in 34 states and DC.

Credit is given only if a state's IID law applies to all offenders. These state laws offer the most effective means for denying drunk drivers the opportunity to get behind the wheel after having been convicted of a drunk driving offense. As such, if a state does not have an optimal IID law, it receives a red rating for impaired driving.

# CHILD ENDANGERMENT LAWS

In 2019, 204 children age 14 and younger were killed in crashes involving an alcohol-impaired driver. It is estimated that 46 million to 102 million drunk driving trips are made each year with children under the age of 15 in the vehicle, according to a national telephone survey sponsored by NHTSA in 1999. According to the AAA Foundation for Traffic Safety, 76.3% of respondents support laws preventing the transport of a minor by a driver who has consumed alcohol.

Child endangerment laws either create a separate offense or enhance existing DWI and DUI penalties for people who drive under the influence of alcohol or drugs with a minor child in the vehicle. Drivers who engage in this conduct create a hazardous situation for themselves and for others on the road. They also put a child, who rarely has a choice as to who is driving, at risk of serious danger. Further, impaired drivers are less likely to ensure a child is properly restrained. Data has shown that in fatal crashes, impaired drivers restrained children only 18% of the time.

Child endangerment laws are enacted to encourage people to consider the consequences for younger passengers before they drive while impaired with a child in their vehicle. When properly defined and enforced, child endangerment laws act as a strong deterrent to protect children.

Currently, 48 states and DC have enacted child endangerment laws that create a separate offense or increase penalties for people who drive while impaired with children in their vehicle.

# **OPEN CONTAINER LAWS**

Studies have shown that open container laws are effective at deterring excessive drinking by drivers getting behind the wheel. States have experienced a significant decrease in hit-and-run crashes after adopting open container laws.

Federal legislation enacted in 1998 established a program to encourage states to adopt laws that ban the presence of open containers of any kind of alcoholic beverage in the entire passenger area of motor vehicles. To comply with the provisions in the law, a state open container law must:

- Prohibit both possession of any open alcoholic beverage container and consumption of any alcoholic beverage in a motor vehicle;
- Cover the entire passenger area of any motor vehicle, including unlocked glove compartments and accessible storage areas;
- Apply to all alcoholic beverages including beer, wine, and spirits;
- Apply to all vehicle occupants except for passengers of buses, taxi cabs, limousines or persons in the living quarters of motor homes;
- Apply to vehicles on the shoulder of public highways; and,
- Require primary enforcement of the law.

In an effort to encourage states to comply with the federal law, states that are non-compliant have 2.5% of certain federal highway construction funds diverted to highway safety programs that fund alcohol-impaired driving countermeasures and law enforcement activities. This federal requirement is known as "redirection," and provides that states do not lose any funding, but some federal funds are diverted to other designated safety programs. Redirection has been ineffective as an incentive for encouraging lagging states to enact strong open container laws compared to federal laws that have withheld federal aid highway construction funds for non-compliance. The use of sanctions resulted in uniform adoption in every state of laws setting a minimum 21 drinking age, zero BAC for underage drinking and driving, and a .08% BAC law.

Currently, 39 states and DC have open container laws that meet federal requirements.

# IMPAIRED DRIVING LAWS RATING CHART

Number of new impaired driving laws since January 2021: None.

	STATUS		23 states and D0 impaired driving	impaired driving	27 states are mis	impaired driving	34 states and DO	16 states do not.		<ul><li>= Optimal law</li><li>= Good (3 optimal</li></ul>	Caution (2 optim	= Danger (1 or 0 o	(No credit is given for	enforcement)												
Rating	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	
Open Container Law	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•		•	•	•		•	•	•		39+ DC
Child Endangerment Law	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•		•	•	•		•	•	•	•	•	48+ DC
All-Offender Ignition Interlocks		•	•	•	•	•	•				•	•		•			•	•	•	•	•	•	•			34+ DC
	MT	NE	NV	NH	NJ	NM	NY	NC	ND	ОН	OK	OR	PA	RI	SC	SD	TN	TX	UT	VT	VA	WA	WV	WI	WY	Total
Rating	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	0	•	•	•	•	•	•
Open Container Law	•		•	•	•	•			•	•	•		•	•	•	•	•	•			•	•	•	•		
Child Endangerment Law	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•	•
All-Offender Ignition Interlocks	•	•	•	•		•	•	•	•			•	•	•		•	•	•	•	•	•				•	•
	AL	AK	AZ	AR	CA	СО	CT	DE	DC	FL	GA	HI	ID	IL	IN	IA	KS	KY	LA	ME	MD	MA	MI	MN	MS	МО

#### S OF STATE LAWS

C have all three optimal laws.

issing one or more critical law.

C have optimal IID laws;

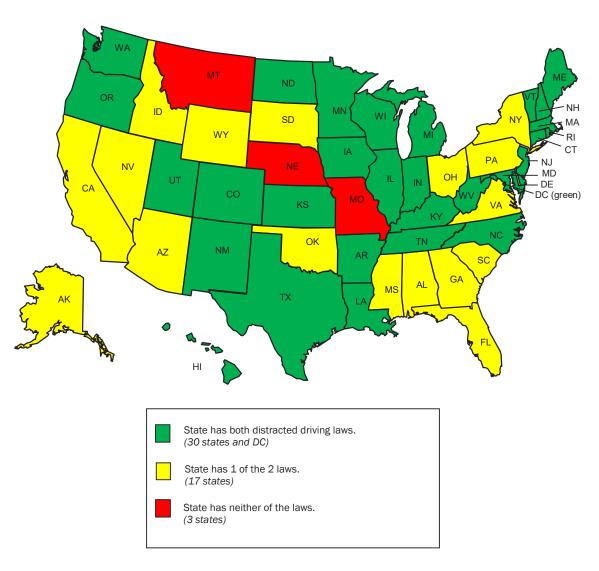
- al laws)
  - mal laws)
- optimal laws; no IID)

or laws that are subject to secondary



# DISTRACTED DRIVING

All-Driver Text Messaging Restriction GDL Cell Phone Restriction



Note: No credit is given for laws that are subject to secondary enforcement. Please refer to page 14 for law definitions. See "States at a Glance", beginning on page 41 to determine which laws states lack.

# DISTRACTED DRIVING LAWS

# my central jersey

#### PART OF THE USA TODAY NETWORK

**Opinion: Driver Distraction Requires Solutions** 

By: Cathy Chase and Jeffrey Beck (Selective Insurance Company of America), April 19, 2021

"As a driver, bicyclist or pedestrian, it's nearly impossible to escape being next to drivers whose eyes are glued to screens instead of the road...distracted driving is a constant, widespread occurrence – a public safety crisis on our roadways."

In 2019, 3,142 people were killed in crashes involving a distracted driver, a 9.9% increase from the previous year. Additionally, crashes in which at least one driver was identified as being distracted imposed an economic cost of \$40 billion in 2010, which equates to \$48 billion when adjusted for inflation. However, issues with underreporting crashes involving cell phones remain because of gaps in police crash report coding, database limitations, and other challenges. It is clear from an increasing body of research, studies and data that the use of electronic devices for telecommunications (such as mobile phones and text messaging), telematics and entertainment can easily distract drivers from the driving task.

Crash risk increases dramatically – as much as four times higher – when a driver is using a mobile phone, with no significant safety difference between hand-held and hands-free phones observed in many studies.

- Research has shown that because of cognitive distraction, the behavior of drivers using mobile phones (handheld or hands-free) is equivalent to the behavior of drivers at the threshold of the legal limit for alcohol. Further, research has shown mental distraction can last up to 27 seconds after dialing or texting.
- Sending or receiving a text message causes the driver's eyes to be off the road for an average of 4.6 seconds. When driving 55 miles per hour, this is the equivalent of driving blind the entire length of a football field.
- Nearly 9% of fatalities in crashes in 2019 were reported as distraction-affected crashes. However, as noted above, there are problems with underreporting.
- A 2016 survey conducted by State Farm found that accessing the internet, reading and updating social media networks on a cell phone while driving more than doubled from 2009 to 2016. Additionally, about 10% of those surveyed in 2016 also were playing games on a cell phone while driving.
- Four out of ten respondents claimed to have been hit or nearly hit as a result of a distracted driver, according to a survey by Nationwide Insurance.
- Nine percent of drivers 15- to 20-years-old involved in a fatal crash were reported distracted at the time of the crash in 2019, the latest year for which data is available. This age group has the largest proportion of drivers who were distracted.
- More than 80% of teens said they use their smartphones while driving, according to a report by State Farm.
- The CDC's Youth Risk Behavior Surveillance System found that nearly 40% of high school students who drove in the past 30 days reported sending a text or email while driving in 2019.
- When answering a survey, 92% of respondents supported state laws banning texting or emailing while driving.

### Currently, 46 states and DC ban text messaging for all drivers.

Given the rapid growth of smart phone capability and usage and the broadening range of distracting electronic communication platforms and options (including apps, social media, gaming, video chatting), device use may now be accomplished without holding or consistently physically engaging with a device (voice-to-text and/or dash mounted option). Laws that ban hand-held device use yet broadly permit hands-free use, including distracted viewing activities, exacerbate cognitive and visual distraction and are a growing concern. Advocates is undertaking a detailed analysis and review of state distracted driving laws that may affect our ratings in future Roadmap Reports. Additionally, we are reanalyzing past state action on distracted driving laws to ensure continued compliance with Advocates' optimal law criteria.

31 states and DC have a GDL cell phone restriction.

# DISTRACTED DRIVING LAWS RATING CHART

Number of new distracted driving laws since January 2021: None.

	All-Driver Text Messaging Restriction	GDL Cell Phone Restriction	Rating		All-Driver Text Messaging Restriction	GDL Cell Phone Restriction	Rating
AL	•		•	МТ			•
AK	•		•	NE			•
AL AK AZ AR CO CT DE DC FL GA HI ID IL IN IA KS KY LA ME	•		•	NV	•		
AR	•	•	•	NH	•	•	•
CA	•		•	NJ	•	•	•
СО	•	•	•	NM	•	•	•
СТ	•	•	•	NY	•		•
DE	•	•	•	NC	•	•	•
DC	•	•	•	ND	•	•	•
FL	•		•	ОН		•	•
GA	•		•	OK	•		•
HI		•		OR	•	•	•
ID	•		•	PA	•		•
IL	•	•	•	RI	•	•	•
IN	•	•	•	RI SC	•		•
IA	•	•	•	SD	•		•
KS	•	•	•	TN	•	•	•
KY	•	•	•	TX UT VT	•	•	•
LA	•	•	•	UT	•	•	•
ME	•	•	•	VT	•	•	•
MD	•	•	•	VA	•		•
MA	•	•	•	WA	•	•	•
MI	•	•	•	WV	•	•	•
MN	•	•	•	WI	•	•	•
MS	•		•	WY	•		•
МО			•	Total	46+ DC	31+ DC	

#### **STATUS OF STATE LAWS**

46 states and DC have an optimal all-driver text messaging restriction.

Two states have yet to adopt an all-driver text messaging restriction (MO and MT) and two states have laws that are only subject to secondary enforcement (NE and OH).

31 states and DC have an optimal GDL cell phone restriction.

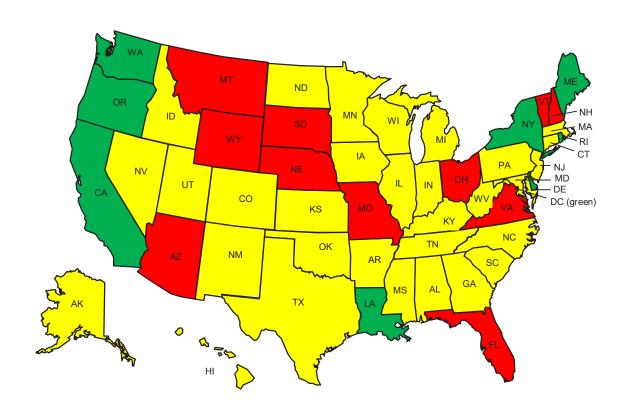
- = Optimal law
- = Good (both laws)
- = Caution (one of the two laws)
- = Danger (neither law)

(No credit is given for laws that are subject to secondary enforcement)

On the following pages, Advocates has given an overall rating to the states based on the number of laws adopted in each state that are recommended in this report.

Credit is given *only* when the law meets Advocates' optimal law recommendations (see pages 13-14 for law definitions). No credit is given for laws that are subject to secondary enforcement or have a driver education exemption.

The overall rating takes into consideration whether a state has the recommended occupant protection laws. No state without a primary enforcement seat belt law covering passengers in all seating positions (front and rear), or that has repealed an existing all-rider motorcycle helmet law within the previous 10 years, is eligible for a green overall rating, regardless of the number of other laws it has. This weighting is to emphasize the significance of comprehensive primary enforcement seat belt laws and all-rider motorcycle helmet laws in saving lives and reducing injuries.



RATINGS CHART													
Color	Number of Laws	Definition											
<b>Green</b> (8 states and DC)	11 to 16, with both (front and rear) primary enforcement seat belt laws, or 9 or more, with both (front and rear) primary enforcement laws and all-rider helmet law	State is significantly advanced toward adopting all of Advocates' recommended optimal laws											
Yellow (31 states)	6 to 10, with both (front and rear) primary enforcement seat belt laws, or 7 and above, without both (front and rear) primary enforcement seat belt laws	State needs improvement because of gaps in Advocates' recommended optimal laws											
<b>Red</b> (11 states)	Fewer than 7, without both (front and rear) primary enforcement seat belt laws	State falls dangerously behind in adoption of Advocates' recommended optimal laws											

	Occ. Protection			c. Protection CPS Teen Driving Laws Impaired D								Impa	aired Di	riving	Distra	ction		
	Primary Enforcement Front Seat Belt Law	Primary Enforcement Rear Seat Belt Law	All-Rider Motorcycle Helmet Law	Rear Facing Through Age 2 Law	Booster Seat Law	Minimum Age 16 for Learner's Permit	6 Mo. Holding Period Provision	50 Hours of Supervised Driving Provision	Nighttime Driving Restriction Provision	Passenger Restriction Provision	Age 18 Unrestricted License	All-Offender Ignition Interlocks	Child Endangerment Law	Open Container Law	All-Driver Text Messaging Restriction	GDL Cell Phone Restriction	Total Number of Laws 2022	Overall Safety Rating 2022
Alabama	•		•				•			•		•	•	•	•		8	•
Alaska	•	•					•			•		•	•		•		7	•
Arizona							•					•	•	•	•		5	•
Arkansas	•						•			•	•	•	•	•	•	•	9	•
California	•	•	•	•	•		•	•					•	•	•		10	•
Colorado							•	•				•	•	•	•	•	7	•
Connecticut	•			•		•				•		•	•		•	•	8	•
Delaware	•	•				•	•	•	•	•		•	•		•	•	11	•
District of Columbia	•	•	•	•		•	•			•		•	•	•	•	•	12	•
Florida	•						•	•					•	•	•		6	•
Georgia	•		•		•		•						•	•	•		7	•
Hawaii	•	•					•	•				•	•		•	•	8	•
Idaho							•	•	•			•	•	•	•		7	•
Illinois	•	•		•			•	•				•	•	•	•	•	10	•
Indiana	•	•					•	•		•			•	•	•	•	9	•
lowa	•						•					•	•	•	•	•	7	•
Kansas	•						•	•	•			•	•	•	•	•	9	•
Kentucky	•	•				•	•	•				•	•	•	•	•	10	0
Louisiana	•	•	•	•			•	•				•	•		•	•	10	•
Maine	•	•		•	•		•	•		•		•	•		•	•	11	•
Maryland	•		•		•		•	•				•	•	•	•	•	10	•
Massachusetts			•		•	•	•						•	•	•	•	8	•
Michigan	•				•		•	•	•	•			•	•	•	•	10	•
Minnesota	•	•			•		•						•	•	•	•	8	•
Mississippi	•	•	•				•					•	•		•		7	•
Missouri							•					•	•				3	•
Montana							•	•					•	•			4	•

<sup>● =</sup> Optimal law

	Occ.	Prote	ction	CI	PS		Tee	en Dri	ving L	aws		Impa	ired Dri	ving	Distra	ction		
	Primary Enforcement Front Seat Belt Law	Primary Enforcement Rear Seat Belt Law	All-Rider Motorcycle Helmet Law	Rear Facing Through Age 2 Law	Booster Seat Law	Minimum Age 16 for Learner's Permit	6 Mo. Holding Period Provision	50 Hours of Supervised Driving Provision	Nighttime Driving Restriction Provision	Passenger Restriction Provision	Age 18 Unrestricted License	All-Offender Ignition Interlocks	Child Endangerment Law	Open Container Law	All-Driver Text Messaging Restriction	GDL Cell Phone Restriction	Total Number of Laws 2022	Overall Safety Rating 2022
Nebraska			•	•			•					•	•	•			6	•
Nevada			•	•			•					•	•	•	•		7	•
New Hampshire										•		•	•	•	•	•	6	•
New Jersey	•		•	•	•	•	•			•	•	•	•	•	•	•	13	•
New Mexico	•	•					•	•		•		•	•	•	•	•	10	•
New York	•	•	•	•		•	•	•	•	•		•	•	•	•		13	•
North Carolina	•		•				•	•	•	•			•	•	•	•	10	•
North Dakota					•		•		•				•	•	•	•	7	•
Ohio							•	•		•			•	•		•	6	•
Oklahoma	•			•			•	•	•	•		•	•	•	•		10	•
Oregon	•	•	•	•	•		•					•	•	•	•	•	11	•
Pennsylvania				•		•	•	•					•	•	•		7	•
Rhode Island	•	•		•	•	•	•	•		•		•	•	•	•	•	13	•
South Carolina	•	•		•			•		•				•	•	•		8	•
South Dakota							•	•	•	•				•	•		6	•
Tennessee	•		•				•	•		•		•	•		•	•	9	•
Texas	•	•			•		•					•	•	•	•	•	9	•
Utah	•	•			•		•					•	•	•	•	•	9	•
Vermont			•				•					•		•	•	•	6	•
Virginia			•	•			•					•	•		•		6	•
Washington	•	•	•	•			•	•				•	•	•	•	•	11	•
West Virginia	•		•		•		•		•			•	•	•	•	•	10	•
Wisconsin	•	•					•	•		•			•	•	•	•	9	•
Wyoming								•					•		•		3	•
Total Number with Optimal Law	34+ DC	20+ DC	18+ DC	16+ DC	14	8+ DC	47+ DC	27	11	19+ DC	2	34+ DC	48+ DC	39+ DC	46+ DC	31 +DC		
Total Number Missing Optimal Law	16	30	32	34	36+ DC	42	3	23+ DC	39+ DC	31	48+ DC	16	2	11	4	19		

Optimal law

# STATES AT A GLANCE

#### Each state and DC are graphically represented in alphabetical order with the following information:

- The number of people killed in motor vehicle crashes in each state for the year 2019, as reported by NHTSA;
- The total number of fatalities over the past 10 years, as reported by NHTSA;
- The annual economic cost of motor vehicle crashes to the state, as reported in *The Economic and Societal Impact of Motor Vehicle Crashes, 2010* (NHTSA) and adjusted for inflation, (See chart on page 6);
- The state's background color represents its overall rating (Green, Yellow or Red) based on the chart on pages 39 and 40 of this report; and,
- A list of the optimal lifesaving laws that the state has <u>not</u> enacted, based on Advocates' definitions on pages 13 and 14 as discussed in this report.

# States are credited with having laws only if their laws meet Advocates' optimal criteria (definitions on pages 13 and 14).

- Only 8 states and DC (CA, DE, LA, ME, NY, OR, RI and WA) received a Green rating, showing significant advancement toward adopting all of Advocates' recommended optimal laws.
- 31 states (AL, AK, AR, CO, CT, GA, HI, ID, IL, IN, IA, KS, KY, MD, MA, MI, MN, MS, NV, NJ, NM, NC, ND, OK, PA, SC, TN, TX, UT, WV and WI) received a Yellow rating, indicating that improvement is needed because of gaps in Advocates' recommended optimal laws.
- 11 states (AZ, FL, MO, MT, NE, NH, OH, SD, VT, VA and WY) received a Red rating, indicating these states fall dangerously behind in adoption of Advocates' recommended optimal laws.

#### Abbreviation Key (Explanation for Laws Needed):

S = Highway Safety Law is Secondary Enforcement
(Advocates gives no credit for any law that is subject to secondary enforcement.)

DE = Driver Education exemption included in the GDL provision
(Advocates gives no credit for any GDL provision that is exempted based on driver education.)
Stronger preceding a law = Indicates state has a law but it does not meet optimal criteria

*Note:* States without a primary enforcement seat belt law covering passengers in all seating positions (front and rear) or that have repealed an existing all-rider motorcycle helmet law within the previous 10 years are not eligible for a green rating, no matter how many other optimal laws they may have.

# **A**LABAMA

2019 Fatalities: 930 10-Year Fatality Total: 9,059 Annual Economic Cost Due to Motor Vehicle Crashes: \$5,400 Billion



#### Highway Safety Laws Needed in Alabama:

Primary Enforcement Seat Belt Law (Rear) Rear Facing Through Age 2 Law Booster Seat Law

GDL - Minimum Age 16 for Learner's Permit GDL - Stronger Supervised Driving Requirement

GDL - Stronger Nighttime Restriction GDL - Age 18 for Unrestricted License

**GDL Cell Phone Restriction** 

### ALASKA

2019 Fatalities: **67**10-Year Fatality Total: **686**Annual Economic Cost Due to Motor Vehicle Crashes: **\$715 Million** 



# Highway Safety Laws Needed in Alaska:

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law Booster Seat Law

GDL - Minimum Age 16 for Learner's Permit GDL - Stronger Supervised Driving Requirement

GDL - Stronger Nighttime Restriction GDL - Age 18 for Unrestricted License

Open Container Law
GDL Cell Phone Restriction

# **A**RIZONA

2019 Fatalities: **981**10-Year Fatality Total: **8,867**Annual Economic Cost Due to Motor Vehicle Crashes: **\$5.050** Billion



#### Highway Safety Laws Needed in Arizona:

Primary Enforcement Seat Belt Law (Front & Rear)
All-Rider Motorcycle Helmet Law
Rear Facing Through Age 2 Law
Booster Seat Law

GDL - Minimum Age 16 for Learner's Permit GDL - Stronger Supervised Driving Requirement

GDL - Nighttime Restriction GDL - Passenger Restriction GDL - Age 18 Unrestricted License GDL Cell Phone Restriction

# **A**RKANSAS

2019 Fatalities: 505 10-Year Fatality Total: 5,311 Annual Economic Cost Due to Motor Vehicle Crashes: \$2.880 Billion



#### Highway Safety Laws Needed in Arkansas:

Primary Enforcement Seat Belt Law (Rear) All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law Booster Seat Law

GDL - Minimum Age 16 for Learner's Permit GDL - Supervised Driving Requirement

GDL - Stronger Nighttime Restriction

#### CALIFORNIA

2019 Fatalities: 3,606 10-Year Fatality Total: 33.223 Annual Economic Cost Due to Motor Vehicle Crashes:





#### Highway Safety Laws Needed in California:

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Nighttime Restriction

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License Ignition Interlocks for All Offenders

GDL Cell Phone Restriction (Without S)

### COLORADO

2019 Fatalities: **596** 10-Year Fatality Total: 5.372 Annual Economic Cost Due to Motor Vehicle Crashes:





#### Highway Safety Laws Needed in Colorado:

Primary Enforcement Seat Belt Law (Front & Rear) All-Rider Motorcycle Helmet Law

Rear Facing Through Age 2 Law **Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Nighttime Restriction

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License

### CONNECTICUT

2019 Fatalities: 249

10-Year Fatality Total: 2,736 Annual Economic Cost Due to Motor Vehicle Crashes:

\$5.891 Billion



#### Highway Safety Laws Needed in Connecticut:

Primary Enforcement Seat Belt Law (Rear)

All-Rider Motorcycle Helmet Law

**Booster Seat Law** 

GDL - 6-Month Holding Period (Without DE Exemption)

GDL - Stronger Supervised Driving Requirement

GDL - Stronger Nighttime Restriction

GDL - Age 18 for Unrestricted License

Open Container Law

# DELAWARE

2019 Fatalities: **132** 10-Year Fatality Total: 1.149 Annual Economic Cost Due to Motor Vehicle Crashes:

\$826 Million



#### Highway Safety Laws Needed in Delaware:

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law **Booster Seat Law** 

GDL - Age 18 for Unrestricted License

Open Container Law

# DISTRICT OF COLUMBIA

2019 Fatalities: 23 10-Year Fatality Total: 244 Annual Economic Cost Due to Motor Vehicle Crashes:

\$1.037 Billion



#### Highway Safety Laws Needed in Washington, D.C.:

**Booster Seat Law** 

GDL - Supervised Driving Requirement

GDL - Stronger Nighttime Restriction

GDL - Age 18 for Unrestricted License

**S** = Secondary Enforcement **DE** = Driver Education

# **FLORIDA**

2019 Fatalities: **3,183**10-Year Fatality Total: **27,720**Annual Economic Cost Due to Motor Vehicle Crashes: **\$12.977 Billion** 



#### Highway Safety Laws Needed in Florida:

Primary Enforcement Seat Belt Law (Rear) All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law

Booster Seat Law

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Nighttime Restriction

GDL - Passenger Restriction

GDL - Age 18 for Unrestricted License Ignition Interlocks for All Offenders

**GDL Cell Phone Restriction** 

# **G**EORGIA

2019 Fatalities: **1,491**10-Year Fatality Total: **13,533**Annual Economic Cost Due to Motor Vehicle Crashes: **\$13.022 Billion** 



#### Highway Safety Laws Needed in Georgia:

Primary Enforcement Seat Belt Law (Rear)

Rear Facing Through Age 2 Law

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Supervised Driving Requirement

GDL - Stronger Nighttime Restriction

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License Ignition Interlocks for All Offenders

**GDL Cell Phone Restriction** 

#### Hawaii

2019 Fatalities: **108** 10-Year Fatality Total: **1,080** Annual Economic Cost Due to Motor Vehicle Crashes:



#### Highway Safety Laws Needed in Hawaii:

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law Booster Seat Law

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Nighttime Restriction GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License

Open Container Law

#### IDAHO

\$697 Million

2019 Fatalities: 224
10-Year Fatality Total: 2,132
Annual Economic Cost Due
to Motor Vehicle Crashes:
\$1.070 Billion



#### Highway Safety Laws Needed in Idaho:

Primary Enforcement Seat Belt Law (Front & Rear) All-Rider Motorcycle Helmet Law

Rear Facing Through Age 2 Law

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License

**GDL Cell Phone Restriction** 

#### ILLINOIS

2019 Fatalities: **1,009**10-Year Fatality Total: **9,926**Annual Economic Cost Due to Motor Vehicle Crashes: **\$13.140 Billion** 



#### Highway Safety Laws Needed in Illinois:

All-Rider Motorcycle Helmet Law

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Nighttime Restriction

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License

### INDIANA

2019 Fatalities: **809** 10-Year Fatality Total: **8,046** Annual Economic Cost Due to Motor Vehicle Crashes:

\$7.696 Billion



#### Highway Safety Laws Needed in Indiana:

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Nighttime Restriction GDL - Age 18 for Unrestricted License Ignition Interlocks for All Offenders

#### IOWA

2019 Fatalities: **336** 

10-Year Fatality Total: **3,461**Annual Economic Cost Due to Motor Vehicle Crashes:

\$2.641 Billion



#### Highway Safety Laws Needed in Iowa:

Primary Enforcement Seat Belt Law (Rear)

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Supervised Driving Requirement

GDL - Stronger Nighttime Restriction

**GDL** - Passenger Restriction

GDL - Age 18 for Unrestricted License

# **K**ANSAS

2019 Fatalities: **411** 

10-Year Fatality Total: **4,018** Annual Economic Cost Due to Motor Vehicle Crashes:

\$2.952 Billion

#### Highway Safety Laws Needed in Kansas:

Primary Enforcement Seat Belt Law (Rear)

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Passenger Restriction GDL - Age 18 for Unrestricted License

# **K**ENTUCKY

2019 Fatalities: **732** 

10-Year Fatality Total: **7,369** Annual Economic Cost Due to Motor Vehicle Crashes:

\$5.267 Billion

#### Highway Safety Laws Needed in Kentucky:

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law

**Booster Seat Law** 

GDL - Stronger Nighttime Restriction

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License

#### LOUISIANA

2019 Fatalities: **727** 

10-Year Fatality Total: **7,344** Annual Economic Cost Due to Motor Vehicle Crashes:

\$6.870 Billion



#### Highway Safety Laws Needed in Louisiana:

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Nighttime Restriction

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License

Open Container Law

### MAINE

2019 Fatalities: **157**10-Year Fatality Total: **1,518**Annual Economic Cost Due to Motor Vehicle Crashes: **\$1.573** Billion



#### Highway Safety Laws Needed in Maine:

All-Rider Motorcycle Helmet Law

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Nighttime Restriction

GDL - Age 18 for Unrestricted License

Open Container Law

#### MARYLAND

2019 Fatalities: **521**10-Year Fatality Total: **5,032**Annual Economic Cost Due to Motor Vehicle Crashes: **\$5,403 Billion** 



#### Highway Safety Laws Needed in Maryland:

Primary Enforcement Seat Belt Law (Rear)

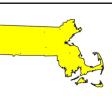
Rear Facing Through Age 2 Law

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Nighttime Restriction GDL - Stronger Passenger Restriction GDL - Age 18 for Unrestricted License

# **MASSACHUSETTS**

2019 Fatalities: **334**10-Year Fatality Total: **3,576**Annual Economic Cost Due to Motor Vehicle Crashes: **\$7.044 Billion** 



#### Highway Safety Laws Needed in Massachusetts:

Primary Enforcement Seat Belt Law (Front & Rear) Rear Facing Through Age 2 Law

GDL - Stronger Supervised Driving Requirement

GDL - Stronger Nighttime Restriction GDL - Stronger Passenger Restriction GDL - Age 18 for Unrestricted License Ignition Interlocks for All Offenders

# MICHIGAN

2019 Fatalities: 985 10-Year Fatality Total: 9,644 Annual Economic Cost Due to Motor Vehicle Crashes: \$11.588 Billion



#### Highway Safety Laws Needed in Michigan:

Primary Enforcement Seat Belt Law (Rear) All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law

GDL - Minimum Age 16 for Learner's Permit GDL - Age 18 for Unrestricted License Ignition Interlocks for All Offenders

# **M**INNESOTA

2019 Fatalities: **364**10-Year Fatality Total: **3,828**Annual Economic Cost Due to Motor Vehicle Crashes: **\$3,690 Billion** 



#### Highway Safety Laws Needed in Minnesota:

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Supervised Driving Requirement

GDL - Stronger Nighttime Restriction GDL - Stronger Passenger Restriction GDL - Age 18 for Unrestricted License Ignition Interlocks for All Offenders

### **MISSISSIPPI**

2019 Fatalities: **643** 10-Year Fatality Total: 6.428 Annual Economic Cost Due to Motor Vehicle Crashes:

\$3.281 Billion



#### Highway Safety Laws Needed in Mississippi:

Rear Facing Through Age 2 Law

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Supervised Driving Requirement

GDL - Stronger Nighttime Restriction

GDL - Passenger Restriction

GDL - Age 18 for Unrestricted License

Open Container Law

**GDL Cell Phone Restriction** 

# MISSOURI

2019 Fatalities: **880** 

10-Year Fatality Total: 8,506 Annual Economic Cost Due 1 to Motor Vehicle Crashes:

\$6.712 Billion



#### Highway Safety Laws Needed in Missouri:

Primary Enforcement Seat Belt Law (Front & Rear)

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Supervised Driving Requirement

GDL - Stronger Nighttime Restriction

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License

Open Container Law

All-Driver Text Messaging Restriction

**GDL Cell Phone Restriction** 

# MONTANA

2019 Fatalities: 184

10-Year Fatality Total: 1.989 Annual Economic Cost Due to Motor Vehicle Crashes:

\$1.084 Billion



#### Highway Safety Laws Needed in Montana:

Primary Enforcement Seat Belt Law (Front & Rear)

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Nighttime Restriction

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License Ignition Interlocks for All Offenders

All-Driver Text Messaging Restriction

**GDL** Cell Phone Restriction

#### NEBRASKA

2019 Fatalities: 248

10-Year Fatality Total: 2,189 Annual Economic Cost Due to Motor Vehicle Crashes:

\$1.563 Billion



#### Highway Safety Laws Needed in Nebraska:

Primary Enforcement Seat Belt Law (Front & Rear) **Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Supervised Driving Requirement

(Without DE Exemption)

GDL - Stronger Nighttime Restriction

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License

All-Driver Text Messaging Restriction (Without S)

GDL Cell Phone Restriction (Without S)

**S** = Secondary Enforcement **DE** = Driver Education

# NEVADA

2019 Fatalities: 304
10-Year Fatality Total: 2,920
Annual Economic Cost Due
to Motor Vehicle Crashes:
\$2.388 Billion



#### Highway Safety Laws Needed in Nevada:

Primary Enforcement Seat Belt Law (Front & Rear) Booster Seat Law

- GDL Minimum Age 16 for Learner's Permit
- GDL Stronger Supervised Driving Requirement
- GDL Nighttime Restriction (Without S)
- GDL Stronger Passenger Restriction
- GDL Age 18 for Unrestricted License
- GDL Cell Phone Restriction

# **NEW HAMPSHIRE**

2019 Fatalities: **101**10-Year Fatality Total: **1,156**Annual Economic Cost Due to Motor Vehicle Crashes: **\$1,659** Billion



# Highway Safety Laws Needed in New Hampshire:

Primary Enforcement Seat Belt Law (Front & Rear) All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law

Booster Seat Law

GDL - Minimum Age 16 for Learner's Permit

GDL - 6-Month Holding Period

GDL - Stronger Supervised Driving Requirement

GDL - Stronger Nighttime Restriction GDL - Age 18 for Unrestricted License

### **NEW JERSEY**

2019 Fatalities: **559**10-Year Fatality Total: **5,779**Annual Economic Cost Due to Motor Vehicle Crashes: **\$15,468 Billion** 



#### Highway Safety Laws Needed in New Jersey:

Primary Enforcement Seat Belt Law (Rear) GDL - Supervised Driving Requirement GDL - Stronger Nighttime Restriction

# New Mexico

2019 Fatalities: **424**10-Year Fatality Total: **3,661**Annual Economic Cost Due to Motor Vehicle Crashes: **\$2,136** Billion



#### Highway Safety Laws Needed in New Mexico:

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law Booster Seat Law

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Nighttime Restriction GDL - Age 18 for Unrestricted License

# **New York**

2019 Fatalities: 931 10-Year Fatality Total: 10,873 Annual Economic Cost Due to Motor Vehicle Crashes: \$18,405 Billion



#### Highway Safety Laws Needed in New York:

**Booster Seat Law** 

GDL - Age 18 for Unrestricted License (Without DE Exemption) GDL Cell Phone Restriction

**S** = Secondary Enforcement **DE** = Driver Education

# NORTH CAROLINA

2019 Fatalities: **1,373**10-Year Fatality Total: **13,473**Annual Economic Cost Due to Motor Vehicle Crashes:

\$9.548 Billion

#### Highway Safety Laws Needed in North Carolina:

Primary Enforcement Seat Belt Law (Rear)

Rear Facing Through Age 2 Law

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit GDL - Age 18 for Unrestricted License Ignition Interlocks for All Offenders

# NORTH DAKOTA

2019 Fatalities: **100** 

10-Year Fatality Total: 1,271

Annual Economic Cost
Due to Motor Vehicle

Crashes: \$852 Million



#### Highway Safety Laws Needed in North Dakota:

Primary Enforcement Seat Belt Law (Front & Rear)

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law

GDL - Minimum Age 16 for Learner's Permit

GDL - Supervised Driving Requirement

GDL - Passenger Restriction

GDL - Age 18 for Unrestricted License Ignition Interlocks for All Offenders

### OHIO

2019 Fatalities: **1,153**10-Year Fatality Total: **10,855**Annual Economic Cost Due to Motor Vehicle Crashes:

\$12.223 Billion



#### Highway Safety Laws Needed in Ohio:

Primary Enforcement Seat Belt Law (Front & Rear)

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Nighttime Restriction

GDL - Age 18 for Unrestricted License

Ignition Interlocks for All Offenders

All-Driver Text Messaging Restriction (Without S)

# **OKLAHOMA**

2019 Fatalities: **640**10-Year Fatality Total: **6,704**Annual Economic Cost Due to Motor Vehicle Crashes:

\$3.513 Billion



#### Highway Safety Laws Needed in Oklahoma:

Primary Enforcement Seat Belt (Rear)
All-Rider Motorcycle Helmet Law

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Age 18 for Unrestricted License

GDL Cell Phone Restriction

# **OREGON**

2019 Fatalities: 489 10-Year Fatality Total: 4,029 Annual Economic Cost Due to Motor Vehicle Crashes:

\$2.134 Billion



#### Highway Safety Laws Needed in Oregon:

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Supervised Driving Requirement

GDL - Stronger Nighttime Restriction

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License

**S** = Secondary Enforcement

# **PENNSYLVANIA**

2019 Fatalities: **1,059** 

10-Year Fatality Total: **12,099** Annual Economic Cost Due to Motor Vehicle Crashes:

\$7.063 Billion



#### Highway Safety Laws Needed in Pennsylvania:

Primary Enforcement Seat Belt Law (Front & Rear) All-Rider Motorcycle Helmet Law

Booster Seat Law

GDL - Stronger Nighttime Restriction GDL - Stronger Passenger Restriction GDL - Age 18 for Unrestricted License Ignition Interlocks for All Offenders

# RHODE ISLAND

2019 Fatalities: **57** 10-Year Fatality Total: **609** 

Annual Economic Cost Due to Motor Vehicle Crashes:

\$1.930 Billion



#### Highway Safety Laws Needed in Rhode Island:

All-Rider Motorcycle Helmet Law GDL - Stronger Nighttime Restriction GDL - Age 18 for Unrestricted License

**GDL Cell Phone Restriction** 

# SOUTH CAROLINA

2019 Fatalities: **1,001**10-Year Fatality Total: **9,115**Annual Economic Cost Due to Motor Vehicle Crashes:

\$4.883 Billion



#### Highway Safety Laws Needed in South Carolina:

All-Rider Motorcycle Helmet Law Booster Seat Law

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Supervised Driving Requirement

GDL - Stronger Passenger Restriction GDL - Age 18 for Unrestricted License

Ignition Interlocks for All Offenders

**GDL Cell Phone Restriction** 

# SOUTH DAKOTA

2019 Fatalities: 102

10-Year Fatality Total: **1,266** Annual Economic Cost Due to Motor Vehicle Crashes:

\$869 Million



#### Highway Safety Laws Needed in South Dakota:

Primary Enforcement Seat Belt Law (Front & Rear)
All-Rider Motorcycle Helmet Law
Rear Facing Through Age 2 Law

Booster Seat Law

GDL - Minimum Age 16 for Learner's Permit

GDL - Age 18 for Unrestricted License Ignition Interlocks for All Offenders

Child Endangerment Law

GDL Cell Phone Restriction (Without S)

**S** = Secondary Enforcement

#### TENNESSEE



2019 Fatalities: **1,135** 10-Year Fatality Total: **10,140** 

Annual Economic Cost Due to Motor Vehicle Crashes:

\$6.841 Billion

#### Highway Safety Laws Needed in Tennessee:

Primary Enforcement Seat Belt Law (Rear) Rear Facing Through Age 2 Law

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Nighttime Restriction

GDL - Age 18 for Unrestricted License

Open Container Law

# **TEXAS**

2019 Fatalities: **3,615**10-Year Fatality Total: **34,784**Annual Economic Cost Due to Motor Vehicle Crashes:

\$20.575 Billion



#### Highway Safety Laws Needed in Texas:

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Supervised Driving Requirement

GDL - Stronger Nighttime Restriction

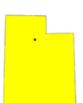
GDL - Passenger Restriction (Without S)

GDL - Age 18 for Unrestricted License

### **UTAH**

2019 Fatalities: 248 10-Year Fatality Total: 2,529 Annual Economic Cost Due to Motor Vehicle Crashes:

\$2.082 Billion



#### Highway Safety Laws Needed in Utah:

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Supervised Driving Requirement

GDL - Stronger Nighttime Restriction

GDL - Passenger Restriction (Without S)

GDL - Age 18 for Unrestricted License

#### **VERMONT**

2019 Fatalities: **47**10-Year Fatality Total: **619**Annual Economic Cost Due to Motor Vehicle Crashes: **\$649 Million** 



#### Highway Safety Laws Needed in Vermont:

Primary Enforcement Seat Belt Law (Front & Rear) Rear Facing Through Age 2 Law

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Supervised Driving Requirement

GDL - Nighttime Restriction

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License

Child Endangerment Law

# VIRGINIA

2019 Fatalities: **831** 

10-Year Fatality Total: **7,727** Annual Economic Cost Due to Motor Vehicle Crashes:

\$6.034 Billion



#### Highway Safety Laws Needed in Virginia:

Primary Enforcement Seat Belt Law (Front & Rear) Booster Seat Law

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Supervised Driving Requirement

GDL - Stronger Nighttime Restriction

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License

Open Container Law

GDL Cell Phone Restriction (Without S)

**S** = Secondary Enforcement

#### Washington

2019 Fatalities: **519** 10-Year Fatality Total: 4.958 Annual Economic Cost Due to Motor Vehicle Crashes:



Highway Safety Laws Needed in Washington:

**Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Nighttime Restriction GDL - Passenger Restriction

GDL - Age 18 for Unrestricted License

\$5,395 Billion

# WEST VIRGINIA

2019 Fatalities: 260 10-Year Fatality Total: 2,991 Annual Economic Cost Due to Motor Vehicle Crashes: \$1.789 Billion



Highway Safety Laws Needed in West Virginia:

Primary Enforcement Seat Belt Law (Rear)

Rear Facing Through Age 2 Law

GDL - Minimum Age 16 for Learner's Permit

GDL - Supervised Driving Requirement (Without DE Exemption)

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License

# Wisconsin

2019 Fatalities: **566** 10-Year Fatality Total: 5,759 Annual Economic Cost Due to Motor Vehicle Crashes: \$5.488 Billion



#### Highway Safety Laws Needed in Wisconsin:

All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law **Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - Stronger Nighttime Restriction GDL - Age 18 for Unrestricted License Ignition Interlocks for All Offenders

# WYOMING

2019 Fatalities: **147** 10-Year Fatality Total: 1.288 Annual Economic Cost Due to Motor Vehicle Crashes: \$951 Million



#### Highway Safety Laws Needed in Wyoming:

Primary Enforcement Seat Belt Law (Front & Rear) All-Rider Motorcycle Helmet Law Rear Facing Through Age 2 Law **Booster Seat Law** 

GDL - Minimum Age 16 for Learner's Permit

GDL - 6-Month Holding Period

GDL - Stronger Nighttime Restriction

GDL - Stronger Passenger Restriction

GDL - Age 18 for Unrestricted License

Ignition Interlocks for All Offenders

Open Container Law

**GDL Cell Phone Restriction** 

**DE** = Driver Education

# Source Information

In developing this report, Advocates relied upon numerous research studies, statistical analyses, fact sheets and other public data. Additional information is available upon request.

American Automobile Association Foundation for Traffic Safety, "Timing of Driver's License Acquisition and Reasons for Delay among Young People in the United States, 2012" July 2013.

American Automobile Association, "2019 Traffic Safety Culture Index," June 2020.

Allstate Foundation Teen Licensing Survey, "Unlikely Allies in Fight for Stronger Teen Driving Laws: Teens Themselves," 2010.

American Journal of Surgery, Repeal of the Michigan helmet law: the evolving clinical impact, 2015.

Arbogast, K.B., Jermakian, J.S., Kallan, M.J., & Durbin, D.R., "Effectiveness of Belt Positioning Booster Seats: An Updated Assessment," *Pediatrics*, October 2009.

Ascone, D., Lindsey, T., & Varghese, C., "An Examination of Driver Distraction in NHTSA Databases," Data Reporting and Information Division, National Center for Statistics and Analysis, NHTSA, September 2009.

Chen, Baker, Li, "Graduated Driver Licensing Programs and Fatal Crashes of 16-Year-Old Drivers: A National Evaluation" Pediatrics, July 2006.

Centers for Disease Control and Prevention, "10 Leading Causes of Injury Deaths by Age Group Highlighting Unintentional Injury Deaths, United States," 2017.

Centers for Disease Control and Prevention, "Helmet use among motorcyclists who died in crashes and economic cost savings associated with state motorcycle helmet laws," 2012.

Centers for Disease Control and Prevention, "Injury Prevention and Control: Motor Vehicle Safety, Get the Facts," 2019.

Centers for Disease Control and Prevention, "Teen Driver: Fact Sheet," 2019.

Centers for Disease Control and Prevention, "Vital Signs, Drinking and Driving, a Threat to Everyone," October 2011.

Children's Hospital of Philadelphia - Partners for Child Passenger Safety: Fact and Trend Report, September 2008.

Children's Hospital of Philadelphia—Risk of Child Injury by Seat Row and Restraint Type, 1998-2002, 2014.

Congressional Research Service, "Safety Impact of Speed and Red Light Cameras," September 2020.

Coronado, V.G., Xu, L, Basavaraju, S.V., McGuire, L.C., Wald, M.M., Faul, M.D., Guzman, B.R., Hemphill, J.D., "Surveillance for Traumatic Brain Injury—Related Deaths—United States, 1997-2007," 2011.

Durbin, D.R., Chen, I., Smith, R., Elliot, M.R., and Winston, F.K., "Effects of seating position and appropriate restraint use on the risk of injury to children in motor vehicle crashes," *Pediatrics* 115:e305, 2005.

Durbin, D.R., Elliot, M.R., and Winston, F.K., "Belt-positioning booster seats and reduction in risk of injury among children in vehicle crashes," *Journal of the American Medical Association* 289:2835-40, 2003.

Elvik, R., "The Power Model of the Relationship Between Speed and Road Safety: Update and New Analyses," Report No. 1034/2009. Oslo, Norway: Institute of Transport Economics, 2009.

Federal Highway Administration, "If you run a red light, you are betting more than you can afford to lose." FHWA-SA-11-016.

Ferguson et al., "Progress in Teenage Crash Risk During the Last Decade," Journal of Safety Research, 2007.

Flannagan, Carol, "Analysis of Motorcycle Crashes: Comparison of 2012 to Previous Years," 18th Michigan Safety Summit, 2013.

Government Accountability Office, "Motorcycle Safety: Increasing Federal Flexibility and Identifying Research Priorities Would Help Support States' Safety Efforts," Report 13-42, 2012.

Governors Highway Safety Association, "Mission Not Accomplished: Teen Safe Driving the Next Chapter," October 2016.

Governors Highway Safety Association, "Rear Seat Belt Use: Little Change in Four Years, Much More to Do," November 2019.

Harris, Lou and Peter Harris Research Group, "Survey of the Attitudes of the American People of Highway and Auto Safety," June 2004.

Henary, B., Sherwood, CP, "Car safety seats for children: rear facing for best protection." Inj. Prev. 13(6): 398:402, December 2007.

Insurance Institute for Highway Safety, "Crashes rise in first states to begin legalized retail sales of recreational marijuana," 2018.

Insurance Institute for Highway Safety, Fact Sheet: "Real-world benefits of crash avoidance technologies: summary of IIHS/HLDI findings for six features", 2018.

Insurance Institute for Highway Safety, Status Report "Kids in Crashes Far Better If States Have Tough Restraint Laws," 2011.

Insurance Institute for Highway Safety, Status Report, "High Claims: Legalizing recreational marijuana is linked to increased crashes," 2017.

Insurance Institute for Highway Safety, Status Report, "Night Vision: Headlights improve, but base models leave drivers in the dark," 2018.

Insurance Institute for Highway Safety, Teenagers Website, December 2019.

Insurance Institute for Highway Safety, "Adults admit they often skip belts in rear seats," August 2017.

Insurance Institute for Highway Safety, "Alcohol-detection systems could prevent more than a fourth of U.S. road fatalities," July 2020.

Insurance Institute for Highway Safety, "Graduated Licensing Laws and Fatal Crashes of Teenage Drivers, A National Study," June 2010.

Insurance Institute for Highway Safety, "Real-world benefits of crash avoidance technologies," December 2020.

Insurance Institute for Highway Safety, "Study shows front crash prevention works for large trucks too," September 2020.

Insurance Institute for Highway Safety, "Watch Your Head: Michigan's Weakened Helmet Use Law Leads to Costlier Injury Claims," 2013.

Intoxalock Ignition Interlock Device website

Kaufman, E.J., MD, Wiebe, D.J., PhD, Impact of State Ignition Interlock Laws on Alcohol-Involved Crash Deaths in the United States. Available at http://bit.ly/1RrkuZQ.

Liberty Mutual Insurance Company, "Liberty Mutual and SADD Study Finds Texting While Driving by Teens Not Affected by Their Awareness of the Dangers, Text Conversations with Mom and Dad on the Rise," October 2011.

Lui, B.C., Ivers, R., Norton, R., Boufous, S., Blows, S, Lo, S.K., "Helmets for Preventing Injury in Motorcycle Riders (Review)," The Cochrane Library, 2009.

Masten, S.V., Fodd, R.D., Marshall, S.W., Graduated driver licensing program component calibrations and their association with fatal crash involvement, Accident Analysis & Prevention, V. 57, Aug. 2013, pp. 105-113.

Mayhew, D., "Reducing the Crash Risk for Young Drivers," June 2006.

McCartt A.T., Hellinga L.A., Braitman K.A., "Cell Phones and Driving: Review of Research," Traffic Injury Prevention, 7:89-106, 2006.

McCartt A.T., Mayhew D.R., Braitman K.A., Ferguson S.A., Simpson H.M.. "Effects of Age and Experience on Young Driver Crashes: Review of Recent Literature," Insurance Institute for Highway Safety, Arlington, VA, 2008.

McCartt, A.T., Teoh, E.R., Fields, M., Braitman, K.A. and Hellinga, L.A., "Graduated Licensing Laws and Fatal Crashes of Teenage Drivers: A National Study," *Traffic Injury Prevention*, 11:240-248, 2010.

McEvoy, S.P., et al, "Role of Mobile Phones in Motor Vehicle Crashes Resulting in Hospital Attendance: A Case-Crossover Study," *British Medical Journal*, 428-432, 2005.

Miller, T.R. & Zaloshnja, E., "On a Crash Course: The Dangers and Health Costs of Deficient Roadways," Pacific Institute for Research and Evaluation, commissioned by Transportation Construction Coalition, May 2009.

Minnesota Department of Public Safety, Minnesota Motor Vehicle Crash Facts 2008 and 2011.

Morgan, C., "Effectiveness of lap/shoulder belts in the back outboard seating positions," NHTSA, DOT HS 808 945, 1999.

Morse, B.J., Elliot, D.S., "Hamilton County Drinking and Driving Study, 30 Month Report," 1990.

Mothers Against Drunk Driving, Statistics, accessed at www.madd.org/drunk-driving/about/drunk-driving-statistics.html.

Mothers Against Drunk Driving, "Ignition Interlocks Have Stopped More Than 3 Million Drunk Driving Attempts in 12 Years," May 2019...

National Center for Statistics and Analysis, NHTSA, "Crash Outcome Data Evaluation System (CODES) Project Seat Belt and Helmet Analysis, Research Note (Revised)," February 15, 1996.

National Governors Association and National Association of State Budget Officers. The Fiscal Survey of the States: An Update of State Fiscal Conditions, Fall 2010.

National Transportation Safety Board (NTSB), .05 BAC Safety Briefing Facts, February 2017.

National Transportation Safety Board, Most Wanted Listed of Transportation Safety Improvements Archives

Nationwide Mutual Insurance Company, "Driving While Distracted Research Results," July 2010.

Naumann, R.B., Dellinger, A.M., Zaloshnja, E., Lawrence, B.A., Miller, T.R., "Incidence and Total Lifetime Costs of Motor Vehicle-Related Fatal and Nonfatal Injury by Road User Type, United States, 2005," *Traffic Injury Prevention* 11:4, 353-360, 2010.

Network of Employers for Traffic Safety, Cost of Motor Vehicle Crashes to Employers, 2015.

New York Times, Technology Series: "Driven to Distraction." Entire series can be found on this website: http://topics.nytimes.com/top/news/technology/series/driven\_to\_distraction/index.html, 2009.

NHTSA, "Drinking and Driving Tips, Stops by the Police, and Arrests: Analyses of the 1995 Survey of Drinking and Driving Attitudes and Behavior," DOT HS 809 184, 2000.

NHTSA, "Ignition Interlocks—What You Need to Know: A Toolkit for Policymakers, Highway Safety Professionals, and Advocates," DOT HS 811 246, November 2009.

NHTSA, National Evaluation of Graduated Driver Licensing Programs, DOT HS 810 614, 2006.

NHTSA, Seat Belt Use in 2018 - Use Rates in the States and Territories, DOT HS 812 662, January 2019.

NHTSA, The Economic Impact of Motor Vehicle Crashes, 2010 (Revised), DOT HS 812 013, May 2015.

NHTSA, The Nation's Top Strategies to Stop Impaired Driving: Primary Seat Belt Laws, 2007.

NHTSA, Traffic Safety Facts, Distracted Driving 2019, DOT HS 813 111, April 2021.

NHTSA, Traffic Safety Facts, Alcohol Impaired Driving, DOT HS 812 864, December 2019.

NHTSA, Traffic Safety Facts, Motorcycle Helmet Use in 2018 - Overall Results, DOT HS 812 720, July 2019.

NHTSA, Traffic Safety Facts, Young Drivers, DOT HS 809 619,

NHTSA, Traffic Safety Facts, Research Note, "Calculating Lives Saved by Motorcycle Helmets," DOT HS 809 861, 2005.

NHTSA, Traffic Safety Facts, Early Estimate of Motor Vehicle Traffic Fatalities in 2020, DOT HS 813 115, May 2021.

NHTSA, Traffic Safety Facts, Early Estimates of Motor Vehicle Traffic Fatalities and Fatality Rate by Sub-Categories in 2020, DOT HS 813 118, June 2021.

- NHTSA, Early Estimate of Motor Vehicle Traffic Fatalities for the First Quarter of 2021, DOT HS 813 149, August 2021.
- NHTSA, Traffic Safety Facts, Research Note, "Crash Outcome Data Evaluation System Project Seat Belt and Helmet Analysis," 1996.
- NHTSA, Traffic Safety Facts Research Note, "National Child Restraint Use Special Study", DOT HS 811 679, 2012.
- NHTSA, Traffic Safety Facts: Traffic Tech—Technology Transfer Series, Number 323. Estimated Minimum Savings to a State's Medicaid Budget by Implementing A Primary Seat Belt Law: Arkansas, Colorado, Florida, and Missouri. March 2007.
- NHTSA, Traffic Safety Facts: Traffic Tech—Technology Transfer Series, Number 406. Determining the Relationship of Primary Seat Belt Laws to Minority Ticketing. September 2011.
- NHTSA, Seat Belt Use, Race, and Hispanic Origin, DOT HS 813 142, June 2021.
- Orsay, E.M.; Muelleman, R.L.; Peterson, T.D.; Jurisic, D.H.; Kosasih, J.B.; and Levy, P., "Motorcycle Helmets and Spinal Injuries: Dispelling the Myth," *Annals of Emergency Medicine* 23:802-06, 1994.
- Preusser, D.F. & Tison, J., "GDL Then and Now," Journal of Safety Research, 38(2), 159-163, 2007.
- Quinlan, K., et al., "Characteristics of Child Passenger Deaths and Injuries Involving Drinking Drivers.", *Journal of the American Medical Association*," 283 (17): 2249-52, 2000.
- Redelmeier D.A., Tibshirani R.J., "Association between Cellular-Telephone Calls and Motor Vehicle Collisions," *The New England Journal of Medicine*; 336(7):453-58, 1997.

Research and Innovative Technology Administration, Bureau of Transportation Statistics. State Transportation Statistics, 2009. Schaller Consulting, "The New Automobility: Lyft, Uber and the Future of American Cities," July 2018.

Shults, et al., The Children's Hospital of Philadelphia, 2015.

Simon v. Sargent, D.C.Mass.1972, 346 F.Supp. 277, affirmed 39 S.Ct. 463, 409 U.S. 1020, 34 L.Ed.2d 312.

State Farm Mutual Automobile Insurance Company, "Teens, Smartphones and Distracted Driving," July 2016.

- Strayer D.L., Drews F.A., Crouch D.J., "A Comparison of the Cell Phone Driver and the Drunk Driver," Human Factors; 48:381-391, 2006.
- Sun, K., Bauer, M.J., Hardman, S., "Effects of Upgraded Child Restraint Law Designed to Increase Booster Seat Use in New York," *Pediatrics*, 2010.
- Vogel, S., "Teen Driver Menace: Text Messaging-Studies Show Texting While Driving Is Epidemic," Parenting Teens, October 22, 2007.
- Weber K., "Crash protection for child passengers. A review of best practice." University of Michigan Transportation Research Institute (UMTRI). 2000311-27.27), 2000.
- Weiss, H., Ph.D., MPH, MS, Agimi, Y.I., MPH, and Steiner, C., MD, MPH, "Youth Motorcycle-Related Brain Injury by State Helmet Law Type: United States 2005 2007," *Pediatrics*, November 2010.
- Williams, A.F., "Contribution of the Components of Graduated Licensing to Crash Reductions," *Journal of Safety Research*, 38(2), 177-184, 2007.
- Williams, A.F., Braitman, K.A., and McCartt, A.T., "Views of Parents of Teenagers about Licensing Policies: a National Survey," 2010.

The Wireless Association, "Wireless Quick Facts, Year End Figures," CTIA.

- Wisconsin Department of Transportation, Mobility Accountability Preservation Safety Service Performance Improvement Report, 2013.
- Zador, P.L.; Krawchuck, S.; and Voas, R.B. Alcohol-related relative risk of driver fatalities and driver involvement in fatal crashes in relation to driver age and gender: an update using 1996 data. Journal of Studies on Alcohol 61:387-95. Voas, R.B.; Torres, P.; Romano, E.; and Lacey, J.H. 2012. Alcohol-related risk of driver fatalities: an update using 2007 data. Journal of Studies on Alcohol and Drugs 73(3):341-350, 2000.

Thanks to the many individuals and organizations whose websites and staff provided background and state law information for the 2022 Roadmap of State Highway Safety Laws, including:

American Academy of Pediatrics (AAP) www.aap.org

American Automobile Association (AAA) Foundation for Traffic Safety www.aaafoundation.org

American Public Health Association (APHA) www.apha.org

Federal Highway Administration (FHWA) www.fhwa.dot.gov

Federal Motor Carrier Safety Administration (FMCSA) www.fmcsa.dot.gov

Governors Highway Safety Association (GHSA) www.ghsa.org

Insurance Institute for Highway Safety (IIHS) www.iihs.org

Mothers Against Drunk Driving (MADD) www.madd.org

National Conference of State Legislatures (NCSL) www.ncsl.org

National Highway Traffic Safety Administration (NHTSA) and the National Center for Statistics and Analysis www.nhtsa.dot.gov

National Safety Council (NSC) www.nsc.org

National Transportation Safety Board (NTSB) www.ntsb.gov

Students Against Destructive Decisions (SADD) www.sadd.org

U.S. Centers for Disease Control and Prevention (CDC) www.cdc.gov

U.S. Department of Transportation (DOT) www.transportation.gov

Advocates would like to recognize the dedication and commitment of our Board of Directors. Their support and safety leadership have resulted in adoption of laws, regulations and programs that are saving lives, preventing injuries and containing costs resulting from motor vehicle crashes.

Advocates would like to thank Cathy Barzey, Pete Daniels, Lisa Drew, Tara Gill, Allison Kennedy, Shaun Kildare, Peter Kurdock, and Kim Levinson for their contributions to the 2022 Roadmap of State Highway Safety Laws.

Also, special thanks to Jamie Douglas of DAYLIGHT for the cover design, Bill Bronrott of Bronrott Communications for assisting with publicity and media relations, and WindRose Media for event production.



Advocates for Highway and Auto Safety is an alliance of consumer, health, safety and law enforcement groups and insurance companies and agents working together to make America's roads safer.

Advocates encourages adoption of federal and state laws, policies and programs that save lives and reduce injuries. By joining its resources with others, Advocates helps build coalitions to increase participation of a wide array of groups in policy initiatives which advance highway and auto safety.

For more information, please visit www.saferoads.org.

Advocates for Highway and Auto Safety 750 First Street, NE, Suite 1130 Washington, D.C. 20002 202-408-1711

Follow us on Twitter: @SafeRoadsNow